



#### TALAWANDA SCHOOL DISTRICT BUTLER COUNTY JUNE 30, 2022

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#### **INDEPENDENT AUDITOR'S REPORT**

Talawanda School District Butler County 131 West Chestnut Street Oxford, Ohio 45056

To the Board of Education:

#### **Report on the Audit of the Financial Statements**

#### **Opinions**

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Talawanda School District, Butler County, Ohio (School District), as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Talawanda School District, Butler County, Ohio as of June 30, 2022, and the respective changes in financial position thereof for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the School District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in e accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the School District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

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#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to
  fraud or error, and design and perform audit procedures responsive to those risks. Such procedures
  include examining, on a test basis, evidence regarding the amounts and disclosures in the financial
  statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the School District's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that
  raise substantial doubt about the School District's ability to continue as a going concern for a
  reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, required budgetary comparison schedule, and schedules of net pension and other post-employment benefit liabilities and pension and other post-employment benefit contributions be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

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#### Supplementary information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the School District's basic financial statements. The Schedule of Expenditures of Federal Awards as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards is presented for purposes of additional analysis and is not a required part of the basic financial statements.

Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Expenditures of Federal Awards is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated February 27, 2023 on our consideration of the School District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control over financial reporting and compliance.

Keith Faber Auditor of State Columbus, Ohio

February 27, 2023

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### MANAGEMENT'S DISCUSSION AND ANALYSIS (Unaudited) Year Ended June 30, 2022

This discussion and analysis provides key information from management highlighting the overall financial performance of the Talawanda School District for the year ended June 30, 2022. This is meant to be an easily readable summary of the most important financial information regarding the accompanying financial statements. Please read it in conjunction with the School District's financial statements.

#### **Financial Highlights**

Major financial highlights for fiscal year 2022 are listed below:

- ✓ The assets and deferred outflows of resources of the School District exceeded its liabilities and deferred inflows of resources at year-end by \$29,328,552.
- ✓ In total, net position increased by \$8,470,033.
- √ The School District had \$40,227,322 in expenses related to governmental activities; only \$5,686,541 of these expenses were offset by program specific charges for services, grants or contributions. General revenue of \$43,010,814 made up primarily of property and income taxes as well as State Foundation payments, was used to provide for these programs.
- $\checkmark$  The General Fund's ending fund balance increased by \$749,703 from \$22,307,292 at June 30, 2021 to \$23,056,995 at June 30, 2022.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis is intended to serve as an introduction to the School District's basic financial statements. The School District's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-wide financial statements.** The government-wide financial statements are designed to provide readers with a broad overview of the School District's finances in a manner similar to a private-sector business.

The statement of net position presents information on all of the School District's assets, deferred outflows of resources, liabilities and deferred inflows of resources, with the difference between these reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the School District is improving or deteriorating.

The statement of activities presents information showing how the School District's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal years (e.g. uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the School District that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the School District include instruction, support services, administration, operation and maintenance of plant, and extracurricular activities. The School District has no business-type activities.

**Fund financial statements.** A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The School District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the School District are reported as governmental funds.

**Governmental funds.** Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for government activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the School District's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between government funds and governmental activities.

The School District accounts for its activities using many individual governmental funds. The most significant funds, known as major funds, are reported in separate columns in the governmental fund financial statements. These statements provide detailed information about the individual major funds — unlike the government-wide financial statements, which report on the School District as a whole. The School District has two major funds: the General Fund and the Debt Service Fund. Data for the other governmental funds is combined into a single aggregated presentation.

**Notes to the basic financial statements.** The notes provide information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

**Other information.** In addition to the basic financial statements and accompanying notes, this report also contains required supplementary information concerning the budget for the General Fund and required pension and other postemployment benefit information.

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

#### A. Net position at year-end

The following table presents a condensed summary of the School District's overall financial position at June 30, 2022 and 2021:

#### **Governmental Activities**

	FY22	Restated FY21
Current and other assets Capital assets	\$ 64,657,121 75,128,542	\$ 63,769,091 74,863,271
Total assets	139,785,663	138,632,362
Deferred outflows of resources	10,858,578	9,591,478
Long-term liabilities:		
Net pension liability	23,505,013	45,131,781
Net OPEB liability	2,484,303	3,257,788
Other long-term amounts	41,891,072	45,289,158
Other liabilities	6,776,891	7,065,869
Total liabilities	74,657,279	100,744,596
Deferred inflows of resources	46,658,410	26,620,725
Net position:		
Net investment in capital assets Restricted:	36,306,406	33,743,703
For capital projects	2,191,686	2,624,660
For debt service	3,023,737	2,816,414
For other purposes	4,524,827	3,034,780
Unrestricted (deficit)	(16,718,104)	, ,
Total net position	\$ 29,328,552	\$ 20,858,519
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The net pension liability is reported pursuant to GASB Statement No. 68, Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement No. 27, and the net other postemployment benefits (OPEB) asset and liability are reported pursuant to GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pension. For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the School District's actual financial condition by adding deferred inflows related to pension and OPEB, the net pension liability and net OPEB liability to the reported net position and subtracting the net OPEB asset and deferred outflows related to pension and OPEB.

Governmental Accounting Standards Board (GASB) standards are national and apply to all government financial reports prepared in accordance with accounting principles generally accepted in the United States of America (GAAP). Prior accounting for pensions (GASB Statement No. 27) and OPEB (GASB Statement No. 45) focused on a funding approach. This approach limited pension and OPEB costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's *net pension liability* or *net OPEB liability*. GASB Statement Nos. 68 and 75 take an earnings approach to pension and OPEB accounting; however, the nature of Ohio statewide pension and OPEB plans and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

As required by GASB Statement Nos. 68 and 75, the required net pension liability and the net OPEB liability/(asset) equal the School District's proportionate share of each plan's collective:

- 1. Present value of estimated future pension and OPEB benefits attributable to active and inactive employees' past service
- 2. Minus plan assets available to pay these benefits

GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension. GASB noted that the unfunded portion of this pension promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the School District is not responsible for certain key factors affecting the balance of this liability. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio Revised Code permits, but does not require, the retirement systems to provide health care to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the retirement system. In Ohio, there is no legal means to enforce the unfunded liability of the pension/OPEB plan as against the public employer. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The retirement systems are responsible for the administration of the pension and OPEB plans.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e., sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension or net OPEB liabilities. As explained above, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension and net OPEB liabilities are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

In accordance with GASB Statement Nos. 68 and 75, the School District's statements prepared on an accrual basis of accounting include an annual pension expense and an annual OPEB expense for their proportionate share of each plan's *change* in net pension liability, and net OPEB asset and net OPEB liability, respectively, not accounted for as deferred inflows/outflows.

The largest portion of the School District's positive net position is in net investment in capital assets. The School District uses these capital assets to provide educational services to its students. Accordingly, these assets are not available for future spending. An additional portion of the School District's net position (\$9,740,250) represents resources that are subject to external restrictions on how they may be used.

The unrestricted net position (deficit) at June 30, 2022 was (\$16,718,104). However, if the components of recording the net pension and OPEB liabilities and net OPEB asset are removed from the Statement of Net Position, the School District's unrestricted net position would be a positive \$20,361,982. We feel this is important to mention as the management of the School District has no control over the management of the State-wide retirement plans or the benefits offered; both of which control the net pension and OPEB liabilities and net OPEB asset that significantly impact the School District's financial statements.

At June 30, 2022, the School District experienced an increase in its total assets of approximately \$1.2 million, or 1%. The increase primarily occurred in taxes receivable, as income taxes grew with increased activity in the local economy with easing of pandemic related restrictions and increases in property valuations.

Total liabilities decreased approximately \$26.1 million, or 26%, primarily due to the decrease in net pension liability, due to better than projected investment returns and providing additional resources for future retirement benefits. The School Employees Retirement System (SERS) reported an annual money-weighted rate of return was 28.18%, compared to 2.91% in the prior year, and the State Teachers Retirement System (STRS) reported an annual money-weighted rate of return of 29.24%, compared to 2.99% in the prior year.

#### B. Governmental Activities during fiscal year 2022

The following table presents a condensed summary of the School District's activities during fiscal year 2022 and 2021 and the resulting change in net position:

	FY22		Restated FY21	
Revenues:				
Program revenues:				
Charges for services and sales	\$	1,611,694	\$	1,809,527
Operating grants and contributions		4,074,847		3,274,679
Total program revenues		5,686,541		5,084,206
General revenues:				
Taxes		32,024,387		29,456,688
Grants and entitlements		10,846,895		10,010,869
Investment earnings		(750,783)		104,431
Miscellaneous		890,315		939,518
Total general revenues		43,010,814		40,511,506
Total revenues		48,697,355		45,595,712
Expenses:				
Instruction		23,453,294		27,436,299
Support services		13,690,978		15,214,053
Non-instructional services		893,432		1,059,907
Interest on long-term debt		1,000,231		1,151,713
Food services		1,189,387		974,028
Total expenses		40,227,322		45,836,000
Change in net position		8,470,033		(240,288)
Net position beginning of year		20,858,519		21,098,807
Net position end of year	\$	29,328,552	\$	20,858,519

Of the total governmental activities revenue of \$48,697,355, \$5,686,541 is from program revenue. This means that the School District relies on general revenues to fund the majority of the cost of services provided to the citizens. Of those general revenues, \$32,024,387 (74%) comes from property and income taxes and \$10,846,895 (25%) is from state funding. The School District's operations are reliant upon its property tax levy, income taxes and the state's foundation program.

In total, revenues increased by approximately \$3.1 million, or 7%. A portion of this increase occurred in operating grants, as the School District continued to receive additional assistance from the federal Elementary and Secondary School Emergency Relief Fund to address the impact of COVID-19. The School District also experienced growth in tax revenue due to better local economic conditions that led to increased income taxes and an increase in the amount of property taxes available for advance from the County Auditor.

Total expenses decreased by approximately \$5.6 million, or 12%, primarily due to decreases in net pension liabilities, as previously discussed.

#### **Governmental Activities**

The following table presents the total cost of each of the School District's primary services, and the comparative net cost after deducting the revenues generated by each function. Approximately 14% of the cost of the general government programs was recouped in program revenues. Instruction costs were \$23,453,294 but program revenue contributed to fund 13% of those costs. Thus, general revenues of \$20,288,827 were used to support the remainder of the instruction costs.

	Government	tal Activities			
	Total Cost of Services	Program Revenue	Revenues as a % of Total Costs	Net Cost of Services	
Instruction Support services Non-instructional services Food service Interest on long-term debt	\$ 23,453,294 13,690,978 893,432 1,189,387 	\$ 3,164,467 496,695 151,542 1,873,837	13% 4% 17% 158% 0%	\$ 20,288,827 13,194,283 741,890 (684,450) 1,000,231	
Total	\$ 40,227,322	\$ 5,686,541	<u>14</u> %	\$ 34,540,781	

#### FINANCIAL ANALYSIS OF THE SCHOOL DISTRICT'S INDIVIDUAL FUNDS

#### **Governmental funds**

The School District has two major governmental funds: the General Fund and the Debt Service Fund. Assets of these funds comprise \$51,351,191 (83%) of the total \$62,109,286 governmental funds' assets.

**General Fund.** Fund balance at June 30, 2022 was \$23,056,995, including \$16,737,783 of unassigned balance, which represents 45% of expenditures for fiscal year 2022. Overall, the General Fund experienced an increase of 3%, due to increases in tax revenue, as previously discussed. The increase in revenue was partially offset by increase in expenditures for social worker costs that were paid from another fund previously, fully staffing the maintenance and custodial costs, and general inflationary increases for salaries, benefits and utilities.

**Debt Service Fund.** The Debt Service Fund had a fund balance at June 30, 2022 of \$3,061,784, an increase of \$203,307 from the prior fiscal year. The Debt Service Fund is used to accumulate resources to retire the School District's general obligation bonds. All required bond payments were made as scheduled during the current fiscal year.

#### **GENERAL FUND BUDGETARY HIGHLIGHTS**

The schedule comparing the School District's original and final budgets and actual results is included in the required supplementary information. The final revenue budget was increased by 4.5% to account for better tax collections and state revenues. The final expenditures budget was reduced by 4.1% from the original budget to delay planned capital activity. Actual expenditures came in less than budgeted by \$1.1 million, or 2.9%, due to conservative budgeting.

#### CAPITAL ASSET AND DEBT ADMINISTRATION

**Capital assets.** At June 30, 2022, the School District had \$75,128,542 invested in a broad range of capital assets, including land, construction in progress, land improvements, buildings and improvements, furniture and equipment, and vehicles. Activity during the fiscal year primarily consisted of acquisition of furniture and equipment and completion of the Marshall Elementary project. See Note 5 to the financial statements for more detail.

### Governmental Activities Capital Assets at Year-End (Net of Depreciation)

		FY22	FY21		
Land	¢	2 472 407	¢	2 472 407	
Land Construction in progress	\$	2,473,497	\$	2,473,497 12,598,647	
Land improvements		179,329		186,383	
Buildings and improvements		70,630,625		57,925,483	
Furniture and equipment		1,812,121		1,638,810	
Vehicles		32,970		40,451	
Total	\$	75,128,542	\$	74,863,271	

**Debt.** As of June 30, 2022, the School District had \$34,185,000 outstanding in general obligation school improvement bonds and certificates of participation after making its scheduled principal payments, with \$2,940,000 due in fiscal year 2023. See Note 10 to the financial statements.

#### **ECONOMIC FACTORS**

In November 2004, the School District passed a 1% School District Income Tax that has generated over \$6 million annually, reaching \$8.4 million (cash basis) in fiscal year 2022. The School District continues working hard to maintain a positive general fund cash balance through the 2027 school year.

The School District began taking certain cost reduction measures beginning in fiscal year 2008 that has continued through fiscal year 2022. These measures include attrition, increased class sizes and plan design changes for the School District's medical/dental plan consortium (called Butler Health Plan). Also, while Butler Health Plan has experienced market funding/loss ratios which allowed their Board of Trustees to have relatively low premium inflation (1.6%) compared to the prior year. In calendar year 2022, we saw a 9% jump in premium rates.

In November 2008, the School District passed a 4.7 mill general obligation bond Issue to build a new high school. The cost of this new 190,000 square foot facility totaled approximately \$46 million. The project cost included site acquisition of a 154-acre parcel of land just south of the Oxford City limits on Route 27. The City annexed this land and is providing city services (including water and sewer) to the School District's new building. The building was certified for occupation in July 2012 and was about \$750,000 under budget. The School District just began its 10<sup>th</sup> year in the high school facility.

In December 2013, the Board of Education and the Ohio Facilities Construction Commission (OFCC) executed an agreement to construct a new 70,000 square foot elementary school in Oxford, OH. This new elementary replaced the School District's existing Kramer Elementary (at the same site). The cost of the new Kramer Elementary was \$17.1 million and the State paid \$11.5 million (or 67%) of this cost based on credits the School District previously earned through the State's Expedited Local Partnership Program. The balance was funded by the School District with \$3.82 million in Certificates of Participation (COPs), issued in August 2014; proceeds from disposition of its old high school site to Miami University; and additional locally funded initiatives for \$709,000, approved by the Board of Education in July 2015.

The debt service for the Kramer COPs is being paid from the School District's existing and ongoing permanent improvement fund and not the general fund nor a bond issue.

The new Kramer building (called Phase I) was completed on-time in December 2016 and the students, faculty and staff took occupancy of the new facility in January 2017 after the holiday break. Phase II of the project (consisting mostly of a new parking lot and certain other site work) continued through fiscal year 2018. The project is currently in the close-out process with OFCC.

In September 2017, the Board of Education unanimously approved a resolution to participate in a Segment-Two as part of OFCC's Construction Facilities Assistance Program. This segment will replace the School District's Marshall Elementary with a new facility at the existing site. This is a 47,666 square foot project with a state and local share of \$3.4 million and \$7.5 million, respectively. Similar to Kramer, the School District's local share for the Marshall project will be funded internally using \$8 million in COPs that were issued in January 2018.

The Commission unanimously approved the Marshall project at its meeting on October 26, 2017. The official funding request was approved by the Ohio's Controlling Board on December 4, 2017. The official Project Agreement between the Commission and the School District's Board was fully executed on July 13, 2018. The project has completed its GMP phase, received the results of the contractor bids, and broke ground in March 2020. Students and staff started the 2021/2022 school year in the building, having received its official occupancy; while the School District and construction company continue to work through some remaining punch list items.

COVID-19 has created some uncertainty on the School District's operations. The School District closed schools on March 16, 2020 based on the Governor's. In May 2020, the State cut school foundation program funds to school districts by \$300 million, leading to a \$752,000 cut for the School District. The School District has received assistance from the Federal CARES Act and ESSER funds to help offset some funding cuts.

#### REQUESTS FOR ADDITIONAL INFORMATION

This financial report is designed to provide our citizens, taxpayers, customers, and investors and creditors with a general overview of the School District's finances and to show the School District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Treasurer's office at the Talawanda School District, 131 West Chestnut Street, Oxford, Ohio 45056.

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Statement of Net Position June 30, 2022

June 30, 2022	
	Governmental
	Activities
Assets:	
Equity in pooled cash and investments	\$ 33,627,849
Receivables:	
Taxes	27,075,303
Accounts	168,780
Intergovernmental	468,081
Interest	1,320
Supplies inventory	24,052
Prepaid items	189,313
Net OPEB asset	3,102,423
Nondepreciable capital assets	2,473,497
Depreciable capital assets, net	72,655,045
Total assets	139,785,663
Total assets	100,700,000
Deferred Outflows of Resources:	
Pension	9,778,100
	1,080,478
OPEB	
Total deferred outflows of resources	10,858,578
11.199	
Liabilities:	
Accounts payable	266,868
Accrued wages and benefits	3,944,848
Intergovernmental payable	530,942
Accrued interest payable	122,589
Unearned revenue	1,911,644
Noncurrent liabilities:	
Due within one year	3,360,198
Due more than one year:	
Net pension liability	23,505,013
Net OPEB liability	2,484,303
Other amounts due more than one year	38,530,874
Total liabilities	74,657,279
Deferred Inflows of Resources:	
Taxes levied for next fiscal year	21,332,684
Deferred charges on refunding	273,955
Pension	19,674,920
OPEB	5,376,851
Total deferred inflows of resources	46,658,410
Total doloriod lilliono of roodalood	
Net Position:	
Net investment in capital assets	36,306,406
Restricted for:	,000,.00
Capital projects	2,191,686
Debt service	3,023,737
Other purposes	4,524,827
Unrestricted (deficit)	(16,718,104)
Cinocalotod (donot)	
Total net position	\$ 29,328,552
	,,

See accompanying notes to the basic financial statements.

Statement of Activities Year Ended June 30, 2022

				Revenue and
				Changes in
		Program	Revenues	Net Position
		Charges for	Operating	
		Services	<b>Grants and</b>	Governmental
	Expenses	and Sales	Contributions	Activities
Governmental Activities:				
Instruction:				
Regular	\$ 18,543,206	\$ 1,319,777	\$ 784,190	\$ (16,439,239)
Special education	4,100,360	-	903,145	(3,197,215)
Other instruction	809,728	-	157,355	(652,373)
Support services:				
Pupil	2,881,622	-	267,813	(2,613,809)
Instructional staff	1,066,167	-	161,472	(904,695)
Board of Education	78,994	-	-	(78,994)
Administration	2,199,767	-	-	(2,199,767)
Fiscal	1,291,756	-	-	(1,291,756)
Business	14,433	-	-	(14,433)
Operation and				
maintenance of plant	3,059,176	-	66,803	(2,992,373)
Pupil transportation	2,835,580	-	607	(2,834,973)
Central	263,483	-	-	(263,483)
Non-instructional services:				
Extracurricular activities	851,749	148,685	-	(703,064)
Community service	41,683	-	2,857	(38,826)
Food service	1,189,387	143,232	1,730,605	684,450
Interest on long-term debt	1,000,231		<u>=</u>	(1,000,231)
Total Governmental Activities	\$ 40,227,322	<u>\$ 1,611,694</u>	\$ 4,074,847	(34,540,781)
	0 15			
	General Revenues:	for goneral numbers		17 507 507
	Property taxes, levied		5	17,507,527
	Property taxes, levied			3,490,656
	Property taxes, levied Income taxes	ioi capitai projects		1,551,070
		to mot monthistand to ov	a a aifi a mua mua maa	9,475,134
	Grants and entitlement	is not restricted to sp	becilic programs	10,846,895
	Investment earnings			(750,783)
	Miscellaneous			890,315
	Total general revenues	3		43,010,814
	Change in net position			8,470,033
	Net position beginning	of year, <i>restated</i>		20,858,519
	Net position end of year	ar		\$ 29,328,552

See accompanying notes to the basic financial statements.

Net (Expense)

Balance Sheet Governmental Funds June 30, 2022

		General		Debt Service Fund	G	Other overnmental Funds	G	Total overnmental Funds
Assets:	•	00 004 400	•	0.000.000	•	0.000.400	•	00 007 040
Equity in pooled cash and investments Receivables:	\$	22,081,469	\$	2,939,888	\$	8,606,492	\$	33,627,849
Taxes		21,628,467		3,878,066		1,568,770		27,075,303
Accounts		18,780		5,070,000		150,000		168,780
Accrued interest		473		_		847		1,320
Intergovernmental		60,822		-		407,259		468,081
Prepaid items		188,638		-		675		189,313
Supplies inventory		-		-		24,052		24,052
Interfund receivable		554,588		<u>-</u>			_	554,588
Total assets	\$	44,533,237	\$	6,817,954	\$	10,758,095	\$	62,109,286
Liabilities:								
Accounts payable	\$	80,422	\$	-	\$	186,446	\$	266,868
Accrued wages and benefits		3,634,506		-		310,342		3,944,848
Intergovernmental payable		512,706		-		18,236		530,942
Interfund payable		-		-		554,588		554,588
Unearned revenue		<u>-</u>		-		1,911,644		1,911,644
Compensated absences payable	_	30,083		<u>-</u>		5,833		35,916
Total liabilities	_	4,257,717	_			2,987,089		7,244,806
Deferred Inflows of Resources:								
Taxes levied for next fiscal year		16,173,287		3,671,628		1,487,769		21,332,684
Unavailable revenue		1,045,238		84,542	_	434,084		1,563,864
Total deferred inflows of resources		17,218,525		3,756,170		1,921,853		22,896,548
Fund Balances:								
Nonspendable		217,360		-		24,727		242,087
Restricted		-		3,061,784		6,226,014		9,287,798
Assigned		6,101,852		-		-		6,101,852
Unassigned	_	16,737,783		<u> </u>		(401,588)		16,336,195
Total fund balances	_	23,056,995		3,061,784	-	5,849,153		31,967,932
Total liabilities, deferred inflows of								
resources and fund balances	\$	44,533,237	\$	6,817,954	\$	10,758,095	\$	62,109,286

See accompanying notes to the basic financial statements.

#### Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities June 30, 2022

Total Governmental Fund Balances		\$ 31,967,932
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets used in governmental activities are not financial		
resources and therefore are not reported in the funds.		75,128,542
Other long-term assets are not available to pay for current-period		
expenditures and therefore are not reported in the funds.		1,563,864
Long-term liabilities, including bonds payable, are not due and payable		
in the current period and therefore are not reported in the funds:		
GO bonds and COPS	(34,185,000)	
Unamortized premiums	(3,786,069)	
Deferred charges	(273,955)	
Compensated absences	(3,125,087)	
Lease-purchase agreement	(759,000)	
Accrued interest payable	(122,589)	
Total		(42,251,700)
The net pension and OPEB liabilities are not due and payable in the current		
period. The net OPEB asset is not available to pay current period expenditures.		
Therefore, the asset, liabilities and related deferred outflows and inflows of		
resources are not reported in the governmental funds:		
Deferred outflows - pensions	9,778,100	
Deferred inflows - pensions	(19,674,920)	
Net pension liability	(23,505,013)	
Deferred outflows - OPEB	1,080,478	
Deferred inflows - OPEB	(5,376,851)	
Net OPEB asset	3,102,423	
Net OPEB liability	(2,484,303)	
Total		 (37,080,086)
Net Position of Governmental Activities		\$ 29,328,552

See accompanying notes to the basic financial statements.

Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds Year Ended June 30, 2022

Taxes	<b>D</b>	General	Debt Service Fund	Other Governmental Funds	Total Governmental Funds
Tution and fees		ф 00 040 004	Φ 2.405.004	Φ 4.550.004	Ф 04.050.700
Interest			\$ 3,495,061	\$ 1,553,361	
Targes for services   137,134			_	10.004	
Intergovernmental		•	-		• • •
Other local revenues         530,046         -         470,840         1,000,886           Total revenues         38,309,452         3,866,104         6,464,929         48,640,485           Expenditures:           Current:           Instruction:         17,919,225         600,538         18,519,763           Special education         3,641,111         979,826         4,520,937           Other instruction         753,581         0         107,932         861,513           Support services:         81,713         1         107,932         861,513           Support services:         9,2760,209         352,418         3,112,627           Instructional staff         1,006,146         3         181,529         1,187,675           Board of Education         81,718         0         2,596,826         0         2,596,826           Fiscal         1,318,396         38,522         20,184         1,377,102         8           Business         1,443         0         1,4433         0         2,24,845         0         3,400,142         0         2,24,845         0         3,569,244         0         2,24,845         0         0         2,24,845         0         0			271.042		
Total revenues	<del>-</del>		37 1,043		
Expenditures:  Current:  Instruction:  Regular 17,919,225 - 600,538 18,519,763 Special education 3,641,111 - 978,826 4,620,937 Other instruction 753,581 - 107,932 861,513 Support services: Pupil 2,760,209 - 352,418 3,112,627 Instructional staff 1,006,146 - 181,529 1,187,675 Board of Education 81,718 - 181,529 1,187,675 Board of Education 81,718 - 2,596,826 Fiscal 1,318,396 38,522 20,184 1,377,102 Business 14,433 - 2,596,826 Fiscal 1,318,396 38,522 20,184 1,377,102 Business 14,433 - 4,433 Operation and maintenance of plant 3,368,446 - 31,696 3,400,412 Pupil transportation 2,824,245 - 600 2,824,845 Central 312,697 - 312,697 Non-instructional services: Extracurricular activities 824,981 - 132,098 957,079 Community service 50,586 - 6,493 57,079 Food service - 1,294,570 1,294,570 Capital outlay 87,149 - 2,265,800 2,345,429 Debt Service: Principal - 2,465,000 522,000 2,987,000 Interest and fiscal charges - 1,159,275 369,732 1,529,007 Total expenditures 37,559,749 3,662,797 6,857,896 48,080,442  Excess (deficiency) of revenues over (under) expenditures 749,703 203,307 (392,967) 560,043  Fund balance, beginning of year 22,307,292 2,858,477 6,242,120 31,407,888					
Current:           Instruction:         Regular         17,919,225         -         600,538         18,519,763           Special education         3,641,111         -         979,826         4,620,937           Other instruction         753,581         -         107,932         861,513           Support services:         2         -         352,418         3,112,627           Pupil         2,760,209         -         352,418         3,112,627           Instructional staff         1,006,146         -         181,529         1,187,675           Board of Education         81,718         -         -         2,596,826           Fiscal         1,318,396         38,522         20,184         1,377,102           Business         1,4,433         -         -         2,596,826           Fiscal         1,318,396         38,522         20,184         1,377,102           Business         1,4,433         -         -         14,433           Operation and maintenance of plant         3,368,446         -         316,967         3400,142           Pupil transportation         2,824,245         -         600         2,824,845           Central         31,000 <td>Total revenues</td> <td>38,309,452</td> <td>3,866,104</td> <td>6,464,929</td> <td>48,640,485</td>	Total revenues	38,309,452	3,866,104	6,464,929	48,640,485
Instruction: Regular   17,919,225   - 600,538   18,519,763   Special education   3,641,111   - 979,826   4,620,937   Other instruction   753,581   - 107,932   861,513   Support services:   Pupil   2,760,209   - 352,418   3,112,627   Instructional staff   1,006,146   - 181,529   1,187,675   Board of Education   81,718   - 2   - 81,778   Support services:   1,318,396   38,522   20,184   1,377,102   Susiness   1,318,396   38,522   20,184   1,377,102   Susiness   14,433   - 2   - 2,596,826   Fiscal   1,318,396   38,522   20,184   1,377,102   Susiness   14,433   - 2   - 14,433   Operation and maintenance of plant   3,368,446   - 31,696   3,400,142   Pupil transportation   2,824,245   - 600   2,824,845   Central   312,697   - 312,697   - 312,697   Non-instructional services:   Extracurricular activities   824,981   - 132,098   957,079   Food service   50,586   - 6,493   57,079   Food service   50,586   - 6,493   57,079   Food service   - 2   1,294,570   1,294,570   2,245,570   Capital outlay   87,149   - 2,258,280   2,345,429   Debt Service:   Principal   - 2,465,000   522,000   2,987,000   Interest and fiscal charges   37,559,749   3,662,797   6,857,896   48,080,442   Excess (deficiency) of revenues   749,703   203,307   392,967   560,043   Sources (uses)   - 7,599,220   799,220   Total other financing sources (uses)   - 7,507,507,507,507,507,507,507,507,507,50	Expenditures:				
Regular         17,919,225         -         600,538         18,519,763           Special education         3,641,111         -         979,826         4,620,937           Other instruction         753,581         -         107,932         861,513           Support services:         -         -         107,932         861,513           Support services:         -         -         352,418         3,112,627           Pupil         2,760,209         -         352,418         3,112,627           Instructional staff         1,006,146         -         181,529         1,187,675           Board of Education         81,718         -         -         2,596,826         -         -         2,596,826           Board of Education         81,718         -         -         2,596,826         -         -         2,596,826           Board of Education         13,18,396         38,522         20,184         1,377,102         1,318,396         38,522         20,184         1,377,102         1,318,396         38,522         20,184         1,377,102         2,485         -         600         2,282,484         -         31,696         3,400,142         2,424         -         600         2,282,484	Current:				
Special education         3,641,111         -         979,826         4,620,937           Other instruction         753,581         -         107,932         861,513           Support services:         81,518         -         107,932         861,513           Pupil         2,760,209         -         352,418         3,112,627           Instructional staff         1,006,146         -         181,529         1,187,675           Board of Education         81,718         -         -         2,596,826           Fiscal         1,318,396         38,522         20,184         1,377,102           Business         14,433         -         -         14,433           Operation and maintenance of plant         3,368,446         -         31,696         3,400,142           Pupil transportation         2,824,245         -         600         2,824,845           Central         312,697         -         -         312,697           Non-instructional services:         824,981         -         132,098         957,079           Food service         -         -         1,294,570         1,294,570           Capital outlag         87,149         -         2,256,280         2,345,429<	Instruction:				
Other instruction         753,581         -         107,932         861,513           Support services:         80pport services:         107,932         861,513         312,627           Instructional staff         1,006,146         -         181,529         1,187,675           Board of Education         81,718         -         -         2,596,826           Fiscal         1,318,396         38,522         20,184         1,377,102           Business         14,433         -         -         14,433           Operation and maintenance of plant         3,368,446         -         31,696         3,400,142           Pupil transportation         2,824,245         -         600         2,824,845           Central         312,697         -         -         312,697           Non-instructional services:         824,981         -         132,098         957,079           Community service         50,586         -         6,493         57,079           Community service         87,149         -         2,258,280         2,345,729           Pincipal         -         2,465,000         522,000         2,987,000           Interest and fiscal charges         -         1,159,275 <td< td=""><td>Regular</td><td>17,919,225</td><td>-</td><td>600,538</td><td>18,519,763</td></td<>	Regular	17,919,225	-	600,538	18,519,763
Support services:         Pupil         2,760,209         -         352,418         3,112,627           Instructional staff         1,006,146         -         181,529         1,187,675           Board of Education         81,718         -         -         81,718           Administration         2,596,826         -         -         2,596,826           Fiscal         13,318,396         38,522         20,184         1,377,102           Business         14,433         -         -         -         14,433           Operation and maintenance of plant         3,368,446         -         31,696         3,400,142           Pupil transportation         2,824,245         -         600         2,824,845           Central         312,697         -         -         312,697           Non-instructional services:         824,981         -         132,098         957,079           Non community service         50,586         -         6,493         57,079           Community service         50,586         -         6,493         57,079           Foot service:         -         1,294,570         1,294,570           Capital outlay         87,149         -         2,258,280	Special education	3,641,111	-	979,826	4,620,937
Pupil Instructional staff         2,760,209         -         352,418         3,112,627           Instructional staff         1,006,146         -         181,529         1,187,675           Board of Education         81,718         -         -         2,596,826           Fiscal         1,318,396         38,522         20,184         1,377,102           Business         14,433         -         -         14,433           Operation and maintenance of plant         3,368,446         -         31,696         3,400,142           Pupil transportation         2,824,245         -         600         2,824,845           Central         312,697         -         -         312,697           Non-instructional services:         Extracurricular activities         824,981         -         132,098         957,079           Community service         50,586         -         6,493         57,079           Food service:         -         1,294,570         1,294,570           Obstervice:         -         1,294,570         1,294,570           Principal         -         2,465,000         522,000         2,987,000           Interest and fiscal charges         -         1,159,275         369,732	Other instruction	753,581	-	107,932	861,513
Instructional staff	Support services:				
Board of Education         81,718         -         -         81,718           Administration         2,596,826         -         -         2,596,826           Fiscal         1,318,396         38,522         20,184         1,377,102           Business         14,433         -         -         -         14,433           Operation and maintenance of plant         3,368,446         -         31,696         3,400,142           Pupil transportation         2,824,245         -         600         2,824,845           Central         312,697         -         -         312,697           Non-instructional services:         Extracurricular activities         824,981         -         132,098         957,079           Community service         50,586         -         6,493         57,079           Community service         50,586         -         6,493         57,079           Copital outlay         87,149         -         2,258,280         2,345,429           Debt Service:         Principal         -         2,465,000         522,000         2,987,000           Interest and fiscal charges         -         1,159,275         369,732         1,529,007           Total expenditures	Pupil	2,760,209	-	352,418	3,112,627
Administration         2,596,826         -         -         2,596,826           Fiscal         1,318,396         38,522         20,184         1,377,102           Business         14,433         -         -         14,433           Operation and maintenance of plant         3,368,446         -         31,696         3,400,142           Pupil transportation         2,824,245         -         600         2,824,845           Central         312,697         -         -         312,697           Non-instructional services:         Extracurricular activities         824,981         -         132,098         957,079           Community service         50,586         -         6,493         57,079           Food service         -         -         1,294,570         1,294,570           Capital outlay         87,149         -         2,258,280         2,345,429           Debt Service:         Principal         -         2,465,000         522,000         2,987,000           Interest and fiscal charges         -         1,159,275         369,732         1,529,007           Total expenditures         37,559,749         3,662,797         6,857,896         48,080,442           Cyro	Instructional staff	1,006,146	-	181,529	1,187,675
Fiscal Business         1,318,396         38,522         20,184         1,377,102           Business         14,433         -         -         14,433           Operation and maintenance of plant Pupil transportation         3,368,446         -         31,696         3,400,142           Pupil transportation         2,824,245         -         600         2,824,845           Central         312,697         -         -         312,697           Non-instructional services         824,981         -         132,098         957,079           Non-instructional services         824,981         -         132,098         957,079           Community service         50,586         -         6,493         57,079           Food service         -         -         1,294,570         1,294,570           Capital outlay         87,149         -         2,258,280         2,345,429           Debt Service:         -         -         2,465,000         522,000         2,987,000           Interest and fiscal charges         -         1,159,275         369,732         1,529,007           Total expenditures         37,559,749         3,662,797         6,857,896         48,080,442           Other financi	Board of Education	81,718	-	-	81,718
Business         14,433         -         -         14,433           Operation and maintenance of plant         3,368,446         -         31,696         3,400,142           Pupil transportation         2,824,245         -         600         2,824,845           Central         312,697         -         -         312,697           Non-instructional services:         Extracurricular activities         824,981         -         132,098         957,079           Community service         50,586         -         6,493         57,079           Food service         -         -         1,294,570         1,294,570           Capital outlay         87,149         -         2,258,280         2,345,429           Debt Service:         -         -         1,159,275         369,732         1,529,007           Principal         -         2,465,000         522,000         2,987,000           Interest and fiscal charges         -         1,159,275         369,732         1,529,007           Total expenditures         37,559,749         3,662,797         6,857,896         48,080,442           Excess (deficiency) of revenues over (under) expenditures         749,703         203,307         (392,967)         560,043	Administration	2,596,826	-	-	2,596,826
Operation and maintenance of plant         3,368,446         -         31,696         3,400,142           Pupil transportation         2,824,245         -         600         2,824,845           Central         312,697         -         -         312,697           Non-instructional services:         2         -         -         312,697           Non-instructional services:         824,981         -         132,098         957,079           Community service         50,586         -         6,493         57,079           Food service         -         -         1,294,570         1,294,570           Capital outlay         87,149         -         2,258,280         2,345,429           Debt Service:         -         -         2,465,000         522,000         2,987,000           Interest and fiscal charges         -         1,159,275         369,732         1,529,007           Total expenditures         37,559,749         3,662,797         6,857,896         48,080,442           Excess (deficiency) of revenues over (under) expenditures         749,703         203,307         (392,967)         560,043           Other financing sources (uses):         -         -         799,220         799,220	Fiscal	1,318,396	38,522	20,184	1,377,102
Pupil transportation         2,824,245         -         600         2,824,845           Central         312,697         -         -         312,697           Non-instructional services:         312,697         -         -         312,697           Non-instructional services:         824,981         -         132,098         957,079           Community service         50,586         -         6,493         57,079           Food service         -         -         1,294,570         1,294,570           Capital outlay         87,149         -         2,258,280         2,345,429           Debt Service:         -         -         2,465,000         522,000         2,987,000           Interest and fiscal charges         -         1,159,275         369,732         1,529,007           Total expenditures         37,559,749         3,662,797         6,857,896         48,080,442           Excess (deficiency) of revenues over (under) expenditures         749,703         203,307         (392,967)         560,043           Other financing sources (uses):           Transfers in Transfers out Tran	Business	14,433	-	-	14,433
Central         312,697         -         -         312,697           Non-instructional services:         824,981         -         132,098         957,079           Extracurricular activities         824,981         -         132,098         957,079           Community service         50,586         -         6,493         57,079           Food service         -         -         1,294,570         1,294,570           Capital outlay         87,149         -         2,258,280         2,345,429           Debt Service:         -         -         2,465,000         522,000         2,987,000           Interest and fiscal charges         -         1,159,275         369,732         1,529,007           Total expenditures         37,559,749         3,662,797         6,857,896         48,080,442           Excess (deficiency) of revenues over (under) expenditures         749,703         203,307         (392,967)         560,043           Other financing sources (uses):           Transfers in Transfers out - (799,220)         799,220         799,220           Total other financing sources (uses)         - (799,220)         799,220           Net change in fund balance         749,703         203,307         (392,967)	Operation and maintenance of plant	3,368,446	-	31,696	3,400,142
Non-instructional services:   Extracurricular activities   824,981   - 132,098   957,079   Community service   50,586   - 6,493   57,079   Food service   - 2   1,294,570	Pupil transportation	2,824,245	-	600	2,824,845
Extracurricular activities         824,981         -         132,098         957,079           Community service         50,586         -         6,493         57,079           Food service         -         -         1,294,570         1,294,570           Capital outlay         87,149         -         2,258,280         2,345,429           Debt Service:         -         2,465,000         522,000         2,987,000           Interest and fiscal charges         -         1,159,275         369,732         1,529,007           Total expenditures         37,559,749         3,662,797         6,857,896         48,080,442           Excess (deficiency) of revenues over (under) expenditures         749,703         203,307         (392,967)         560,043           Other financing sources (uses):         -         -         799,220         799,220           Transfers out         -         -         799,220         (799,220)           Total other financing sources (uses)         -         -         799,220         799,220           Net change in fund balance         749,703         203,307         (392,967)         560,043           Fund balance, beginning of year         22,307,292         2,858,477         6,242,120         31,407,88	Central	312,697	-	-	312,697
Community service         50,586         -         6,493         57,079           Food service         -         -         1,294,570         1,294,570           Capital outlay         87,149         -         2,258,280         2,345,429           Debt Service:         Principal         -         2,465,000         522,000         2,987,000           Interest and fiscal charges         -         1,159,275         369,732         1,529,007           Total expenditures         37,559,749         3,662,797         6,857,896         48,080,442           Excess (deficiency) of revenues over (under) expenditures         749,703         203,307         (392,967)         560,043           Other financing sources (uses):           Transfers in         -         -         -         799,220         799,220           Transfers out         -         -         -         -         -         -           Total other financing sources (uses)         -	Non-instructional services:				
Food service         -         -         1,294,570         1,294,570           Capital outlay         87,149         -         2,258,280         2,345,429           Debt Service:         Principal         -         2,465,000         522,000         2,987,000           Interest and fiscal charges         -         1,159,275         369,732         1,529,007           Total expenditures         37,559,749         3,662,797         6,857,896         48,080,442           Excess (deficiency) of revenues over (under) expenditures         749,703         203,307         (392,967)         560,043           Other financing sources (uses):         -         -         799,220         799,220           Transfers out         -         -         799,220         (799,220)           Total other financing sources (uses)         -         -         -         -         -           Net change in fund balance         749,703         203,307         (392,967)         560,043           Fund balance, beginning of year         22,307,292         2,858,477         6,242,120         31,407,889	Extracurricular activities	824,981	-	132,098	957,079
Capital outlay         87,149         -         2,258,280         2,345,429           Debt Service:         Principal         -         2,465,000         522,000         2,987,000           Interest and fiscal charges         -         1,159,275         369,732         1,529,007           Total expenditures         37,559,749         3,662,797         6,857,896         48,080,442           Excess (deficiency) of revenues over (under) expenditures         749,703         203,307         (392,967)         560,043           Other financing sources (uses):         -         -         799,220         799,220           Transfers out         -         -         799,220         (799,220)           Total other financing sources (uses)         - <t< td=""><td>Community service</td><td>50,586</td><td>-</td><td>6,493</td><td>57,079</td></t<>	Community service	50,586	-	6,493	57,079
Debt Service:         Principal         -         2,465,000         522,000         2,987,000           Interest and fiscal charges         -         1,159,275         369,732         1,529,007           Total expenditures         37,559,749         3,662,797         6,857,896         48,080,442           Excess (deficiency) of revenues over (under) expenditures         749,703         203,307         (392,967)         560,043           Other financing sources (uses):         -         -         799,220         799,220           Transfers in         -         -         799,220         (799,220)           Total other financing sources (uses)         -         -         -         -         -           Net change in fund balance         749,703         203,307         (392,967)         560,043           Fund balance, beginning of year         22,307,292         2,858,477         6,242,120         31,407,889	Food service	-	-	1,294,570	1,294,570
Principal Interest and fiscal charges         -         2,465,000         522,000         2,987,000           Total expenditures         37,559,749         3,662,797         6,857,896         48,080,442           Excess (deficiency) of revenues over (under) expenditures         749,703         203,307         (392,967)         560,043           Other financing sources (uses): Transfers in Transfers out         -         -         799,220         799,220           Total other financing sources (uses)         -         -         (799,220)         (799,220)           Total other financing sources (uses)         -         -         -         -         -           Net change in fund balance         749,703         203,307         (392,967)         560,043           Fund balance, beginning of year         22,307,292         2,858,477         6,242,120         31,407,889	Capital outlay	87,149	-	2,258,280	2,345,429
Interest and fiscal charges         -         1,159,275         369,732         1,529,007           Total expenditures         37,559,749         3,662,797         6,857,896         48,080,442           Excess (deficiency) of revenues over (under) expenditures         749,703         203,307         (392,967)         560,043           Other financing sources (uses):           Transfers in         -         -         -         799,220         799,220           Transfers out         -         -         (799,220)         (799,220)           Total other financing sources (uses)         -         -         -         -         -           Net change in fund balance         749,703         203,307         (392,967)         560,043           Fund balance, beginning of year         22,307,292         2,858,477         6,242,120         31,407,889	Debt Service:				
Total expenditures         37,559,749         3,662,797         6,857,896         48,080,442           Excess (deficiency) of revenues over (under) expenditures         749,703         203,307         (392,967)         560,043           Other financing sources (uses):	Principal	-	2,465,000	522,000	2,987,000
Excess (deficiency) of revenues over (under) expenditures 749,703 203,307 (392,967) 560,043  Other financing sources (uses):  Transfers in 799,220 799,220  Transfers out - (799,220) (799,220)  Total other financing sources (uses)  Net change in fund balance 749,703 203,307 (392,967) 560,043  Fund balance, beginning of year 22,307,292 2,858,477 6,242,120 31,407,889	Interest and fiscal charges		1,159,275	369,732	1,529,007
over (under) expenditures         749,703         203,307         (392,967)         560,043           Other financing sources (uses):           Transfers in         -         -         -         799,220         799,220           Transfers out         -         -         -         (799,220)         (799,220)           Total other financing sources (uses)         -<	Total expenditures	37,559,749	3,662,797	6,857,896	48,080,442
over (under) expenditures         749,703         203,307         (392,967)         560,043           Other financing sources (uses):           Transfers in         -         -         -         799,220         799,220           Transfers out         -         -         -         (799,220)         (799,220)           Total other financing sources (uses)         -<	Excess (deficiency) of revenues				
Transfers in Transfers out         -         -         799,220 (799,220)           Transfers out         -         -         -         (799,220)           Total other financing sources (uses)         -         -         -         -         -           Net change in fund balance         749,703         203,307         (392,967)         560,043           Fund balance, beginning of year         22,307,292         2,858,477         6,242,120         31,407,889		749,703	203,307	(392,967)	560,043
Transfers in Transfers out         -         -         799,220 (799,220)           Transfers out         -         -         -         (799,220)           Total other financing sources (uses)         -         -         -         -         -           Net change in fund balance         749,703         203,307         (392,967)         560,043           Fund balance, beginning of year         22,307,292         2,858,477         6,242,120         31,407,889	Other financing sources (uses):				
Transfers out         -         -         (799,220)         (799,220)           Total other financing sources (uses)         - </td <td></td> <td>_</td> <td>_</td> <td>799 220</td> <td>799 220</td>		_	_	799 220	799 220
Total other financing sources (uses)         -         -         -         -           Net change in fund balance         749,703         203,307         (392,967)         560,043           Fund balance, beginning of year         22,307,292         2,858,477         6,242,120         31,407,889		_	_		•
Net change in fund balance       749,703       203,307       (392,967)       560,043         Fund balance, beginning of year       22,307,292       2,858,477       6,242,120       31,407,889			<del></del>	(100,220)	(100,220)
Fund balance, beginning of year <u>22,307,292</u> <u>2,858,477</u> <u>6,242,120</u> <u>31,407,889</u>	Total other financing sources (uses)		<del>-</del>		
	Net change in fund balance	749,703	203,307	(392,967)	560,043
Fund balance, end of year \$\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\					
	Fund balance, end of year	\$ 23,056,995	\$ 3,061,784	\$ 5,849,153	\$ 31,967,932

See accompanying notes to the basic financial statements.

## Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities Year Ended June 30, 2022

Net Change in Fund Balances - Total Governmental Funds	\$ 560,043
Amounts reported for governmental activities in the statement of activities are different because:	
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense:	
Capital asset additions	2,757,386
Depreciation expense	(2,492,115)
Principal paid on long-term debt is recorded as an expenditure in the governmental	
funds, but is recorded as a reduction of the long-term liability on the statement net position.	2,987,000
Some expenses reported in the statement of activities do not require the use of	
current financial resources and therefore are not reported as expenditures in	
the governmental funds: Compensated absences	(36,790)
Amortization of premiums	483,792
Accrued interest	8,421
Deferred charges	36,563
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.	36,969
Contractually required contributions are reported as expenditures in the governmental funds; however, the statement of activities report these amounts as deferred outflows:	
Pension	3,302,240
OPEB	93,226
Except for amounts reported as deferred outflows or inflows of resources, changes in the net pension and OPEB asset and liabilities are reported as pension and negative OPEB expenses in the statement of activities:	
Pension	449,233
ОРЕВ	 284,065
Change in Net Position of Governmental Activities	\$ 8,470,033

See accompanying notes to the basic financial statements.

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#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the Talawanda School District, Ohio (the "School District") have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

#### A. Reporting Entity

The School District is a body politic and corporate established for the purpose of exercising the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The School District operates under a locally elected Board of Education (five members) and is responsible for the education of the residents of the School District.

The reporting entity is comprised of the primary government, which consists of all funds, departments, boards, and agencies that are not legally separate from the School District. For the School District, this includes general operations, food service, and student related activities. Component units are legally separate organizations for which the School District is financially accountable. The School District is financially accountable for an organization if the School District appoints a voting majority of the organization's governing board and (1) the School District is able to significantly influence the programs or services performed or provided by the organization; or (2) the School District is legally entitled to or can otherwise access the organization's resources; the School District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the School District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the School District in that the School District approves the budget, the issuance of debt, or the levying of taxes. The School District has no component units.

The School District is associated with five organizations, two of which are defined as jointly governed organizations and three as insurance purchasing pools. These organizations include Southwest Ohio Computer Association, Butler Technology and Career Development Schools, the Ohio Association of School Business Officials Workers' Compensation Group Rating Plan, the Ohio School Plan, and the Butler Health Plan. These organizations are presented in Notes 13 and 14.

#### B. Basis of Presentation

**Government-wide Financial Statements** display information about the School District as a whole. The statement of net position and the statement of activities include the financial activities of the primary government except for fiduciary funds. The statements distinguish between those activities of the School District that are governmental and those that are considered business-type activities. The School District has no business-type activities or fiduciary funds.

The government-wide statements are prepared using the economic resources measurement focus, which differs from the manner in which the governmental fund financial statements are prepared. Therefore, the governmental fund financial statements include reconciliations with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES—continued

The government-wide statement of activities presents a comparison between direct expenses and program revenues for each function of the School District's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and are therefore identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues which are not classified as program revenues are presented as general revenues of the School District, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the School District.

**Fund Financial Statements** report detailed information about the School District. The focus of governmental fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column.

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental fund types are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets, current liabilities and deferred inflows of resources are generally included on the balance sheet. Operating statements of these funds present sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources.

#### C. Fund Accounting

The School District uses funds to report on its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain School District functions or activities. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The School District only has governmental funds.

**Governmental funds** focus on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets, liabilities and deferred inflows of resources is reported as fund balance. The following are the School District's major governmental funds:

**General Fund** – The general fund is used to account for all financial resources except those required to be accounted for in another fund. The general fund balance is available to the School District for any purpose provided it is expended or transferred according to the general laws of Ohio.

**Debt Service Fund** – The debt service fund accounts for the accumulation of resources for, and the payment of, general long-term obligation principal, interest, and related costs.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES—continued

#### D. Basis of Accounting

Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements and relates to the timing of the measurements made.

The modified accrual basis of accounting is used by the governmental funds. On a modified accrual basis, revenues are recorded when they become both measurable and available. "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current fiscal year or soon enough thereafter to be used to pay liabilities of the current fiscal year. The available period for the School District is sixty days after fiscal year end. Under the modified accrual basis, the following revenue sources are deemed both measurable and available: property taxes available for advance, income taxes, interest, tuition, student fees, and grants.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable except for unmatured principal and interest on general long-term debt which is recognized when due. Allocations of cost, such as depreciation, are not recognized in the governmental funds.

Government-wide financial statements are prepared using the accrual basis of accounting. Revenues are recognized when earned and expenses are recognized when incurred.

**Revenues - Exchange and Non-exchange transactions.** Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place.

Non-exchange transactions, in which the School District receives value without directly giving value in return, include property and income taxes, grants, entitlements and donations. On an accrual basis, revenue from taxes is recognized in the fiscal year for which the taxes were levied. Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted; matching requirements, in which the School District must provide local resources to be used for a specified purpose; and expenditure requirements, in which the resources are provided to the School District on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

**Deferred Inflows of Resources.** In addition to liabilities, the statements of financial position report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net assets that applies to a future period(s) and so will not be recognized until that time. For the School District, deferred inflows of resources include property taxes, deferred charges on refunding, unavailable revenue, pension and other postemployment benefits (OPEB). Receivables for property taxes represent amounts that are measurable as of June 30, 2022, but are intended to finance 2023 operations. These amounts have been recorded as deferred inflows of resources on both the government-wide statement of net position and the governmental fund financial statements. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. Unavailable revenue is reported only on the governmental fund financial statements and represents receivables that will not be collected within the available period (sixty days after fiscal year-end). Deferred inflows of resources from pension and OPEB are reported on the government-wide statement of net position (see Notes 7 and 8).

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES—continued

**Deferred Outflows of Resources.** In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net assets that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the School District, deferred outflows of resources from pension and OPEB are reported on the government-wide statement of net position (see Notes 7 and 8).

#### E. Cash and Investments

To improve cash management, all cash received by the School District is pooled in central bank accounts. Monies for all funds are maintained in these accounts or temporarily used to purchase short-term investments. Individual fund integrity is maintained through School District records. Each fund's interest in the pool is presented as "Equity in Pooled Cash and Investments" on the balance sheet. During fiscal year 2022, the School District's investments were limited to U.S. money market funds, U.S. Government Agency notes, brokered certificates of deposit, commercial paper, municipal bonds, U.S. Treasury notes and the State Treasury Assets Reserve of Ohio (STAR Ohio). STAR Ohio is an investment pool managed by the State Treasurer's Office that allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted GASB Statement No. 79, Certain External Investment Pools and Pool Participants. Investments in STAR Ohio are valued at the net asset value per share provided by STAR Ohio on an amortized cost basis at June 30, 2022, which approximates fair value.

For fiscal year 2022, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, notice must be given 24 hours in advance of all deposits and withdrawals exceeding \$100 million. STAR Ohio reserves the right to limit the transaction to \$250 million, requiring the excess amount to be transacted the following business day(s), but only to the \$250 million limit. All accounts of the participant will be combined for these purposes.

The Governmental Accounting Standards Board Statement No. 72 (GASB 72), Fair Value Measurement and Application, requires that investments, with certain exceptions, be recorded at their fair value and that changes in the fair value be reported in the operating statement. The School District recorded investments held at June 30, 2022 at fair value.

Under existing Ohio statutes, all investment earnings accrue to the general fund except those specifically related to custodial funds, certain trust funds, and those other funds individually authorized by Board resolution. Interest earnings are allocated to these funds based on average monthly cash balance.

#### F. <u>Prepaid Items</u>

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and governmental fund financial statements.

#### G. <u>Inventory</u>

Inventories of governmental funds are stated at cost, determined on a first-in, first-out basis and recorded as expenditures in the governmental funds when consumed.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES—continued

#### H. Capital Assets

Capital assets, which include property, plant and equipment, are reported in the government-wide financial statements. The School District defines capital assets as those with an individual cost of more than \$1,000 and an estimated useful life in excess of one year. All capital assets are capitalized at cost or estimated historical cost where no historical records exist. Donated capital assets are recorded at their estimated acquisition values as of the date received. The School District does not possess any infrastructure. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized.

When capital assets are purchased, they are capitalized and depreciated in the government-wide statements. Capital assets are reported as expenditures of the current period in the governmental fund financial statements.

All reported capital assets except land and construction in progress are depreciated. Depreciation is computed using the straight-line method over the following useful lives:

Buildings	30-50 years
Land improvements	10-20 years
Building improvements	10-40 years
Equipment and furniture	5-20 years
Vehicles	5-10 years

#### I. <u>Compensated Absences</u>

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the School District will compensate the employees for the benefits through paid time off or some other means. The School District records a liability for accumulated unused vacation time when earned for all employees with more than one year of service.

Sick leave benefits are accrued as a liability using the vesting method. The liability includes the employees who are currently eligible to receive termination benefits and those the School District has identified as probable of receiving payment in the future. The amount is based on accumulated sick leave and employees' wage rates at fiscal year-end, taking into consideration any limits specified in the School District's termination policy.

The entire compensated absence liability is reported on the government-wide financial statements. For governmental fund financial statements, a liability is recorded for compensated absences only if they have matured, for example, as a result of employee resignations and/or retirements.

#### J. <u>Accrued Liabilities and Long-Term Obligations</u>

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements. In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current fiscal year. Net pension and OPEB liabilities should be recognized in the governmental funds to the extent that benefit payments are due and payable and the pension and OPEB plans' fiduciary net position is not sufficient for payment of those benefits.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES—continued

#### K. Pension and OPEB

For purposes of measuring the net pension and OPEB asset and liabilities, deferred outflows of resources and deferred inflows of resources related to pensions and OPEB, and pension and OPEB expense, information about the fiduciary net position of the retirement systems and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the retirement systems. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The retirement systems report investments at fair value.

#### L. Fund Balances

Fund balance is divided into five classifications based primarily on the extent to which the School District is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

**Nonspendable** – The nonspendable fund balance category includes amounts that cannot be spent because they are not in a spendable form, or legally or contractually required to be maintained intact. The "not in a spendable form" criterion includes items that are not expected to be converted to cash.

**Restricted** – Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions.

**Committed** – The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the School District Board of Education. Those committed amounts cannot be used for any other purpose unless the School District Board of Education removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements. The School District did not have any committed fund balances at year-end.

**Assigned** – Amounts in the assigned fund balance classification are intended to be used by the School District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by the School District Board of Education. The Board of Education has authorized the Treasurer to assign fund balance for purchases on order provided those amounts have been lawfully appropriated.

**Unassigned** – Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES—continued

The School District applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first, followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

#### M. Unearned Revenue

Unearned revenue represents amounts received prior to being earned. For the School District, unearned revenue was reported for State project funds received in excess of project expenditures/expenses.

#### N. Net Position

Net position represents the sum of assets and deferred outflows of resources, reduced by liabilities and deferred inflows of resources. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the School District or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

The School District applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

#### O. Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

#### 2. DEPOSITS AND INVESTMENTS

State statutes classify monies held by the School District into three categories.

Active deposits are public deposits necessary to meet current demands on the Treasury. Such monies must be maintained either as cash in the School District Treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board has identified as not required for use within the current two-year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies that are not needed for immediate use, but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including pass book accounts.

#### 2. DEPOSITS AND INVESTMENTS—continued

Protection of the School District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the Treasurer by the financial institution or by a single collateral pool established by the financial institution, or by the Ohio Pooled Collateral System, to secure the repayment of all public monies deposited with the institution. Interim monies are permitted to be deposited or invested in the following securities:

- 1. United States treasury notes, bills, bonds, or any other obligation or security issued by the United States treasury or any other obligation guaranteed as to principal or interest by the United States;
- 2. Bonds, notes, debentures, or any other obligations or securities issued by the federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio;
- 5. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) of this section and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 6. The State Treasurer's investment pool (STAR Ohio);
- 7. Certain bankers' acceptances and commercial paper notes for a period not to exceed one hundred and eighty days in an amount not to exceed twenty-five percent of the interim monies available for investment at any one time; and,
- 8. Under limited circumstances, corporate debt interests rated in either of the two highest rating classifications by at least two nationally recognized rating agencies.

Investments in stripped principal or interest obligations reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the School District, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

The following information classifies deposits and investments by categories of risk as defined in GASB Statement No. 3, *Deposits with Financial Institutions, Investments and Reverse Repurchase Agreements,* and amended by GASB Statement No. 40, *Deposit and Investment Risk Disclosures:* 

#### 2. DEPOSITS AND INVESTMENTS—continued

#### Deposits

#### Custodial Credit Risk

Custodial credit risk is the risk that in the event of a bank failure, the School District's deposits may not be returned to it. The School District does not have a custodial credit risk policy. At year-end, \$7,770,860 of the School District's bank balance of \$8,020,860 was exposed to custodial credit risk since it was uninsured and collateralized with securities held by the pledging financial institution's trust department or agent, but not in the School District's name.

#### Investments

The School District's investments at June 30, 2022 are summarized as follows:

	Balance at 6/30/22		Average Maturity (Years)	Concentration of Credit Risk	Moody's/ S&P Ratings
Amortized Cost					
STAR Ohio	\$	201,174	0.10	0.77%	AAAm
U.S. Money Market Funds		5,760	0.08	0.02%	AAAm
<u>Fair Value - Level 1</u>					
U.S. Treasury Notes		1,505,439	1.93	5.73%	n/a
<u>Fair Value - Level 2</u>					
U.S. Government Agency Notes		7,515,139	2.62	28.62%	AA+ - AAA
Municipal Bonds		3,302,411	3.25	12.58%	AA - AAA
Brokered CD's		7,117,724	1.11	27.10%	not rated
Commercial Paper		6,611,211	0.29	<u>25.18%</u>	A-1 - A-1+
	\$	26,258,858		<u>100.00</u> %	

*Credit Risk.* It is the School District's policy to limit its investments that are not obligations of the U.S. Government or obligations explicitly guaranteed by the U.S. Government to investments which have a credit quality rating of the top 2 ratings by nationally recognized statistical rating organizations.

Custodial Credit Risk. Custodial credit risk is the risk that in the event of a failure of a counter party, the School District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The School District's investment securities are registered in the name of the School District.

Interest Rate Risk. In accordance with the investment policy, the School District manages its exposure to declines in fair value by limiting the weighted average maturity of its investment portfolio to five years.

Fair Value Measurement. The School District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs based on pricing data obtained from observed transactions and market price quotations from broker dealers and/o pricing vendors. STAR Ohio is reported at its net asset value per share and U.S. money market funds are valued at amortized cost.

#### 3. PROPERTY TAXES

Property taxes are levied and assessed on a calendar-year basis. Distributions from the second half of the calendar year occur in a subsequent fiscal year and are intended to finance the operations of that year, except monies available to be advanced against such distributions which may be appropriated and used in the current fiscal year. Property taxes include amounts levied against all real and public property located in the School District.

Real property taxes and public utility taxes are levied after April against the assessed value listed as of the prior January 1, the lien date. Assessed values are established by State law at 35% of appraised value.

Public utility property taxes are assessed on tangible personal property as well as land and improvements. Real property is assessed at 35% of true value and tangible personal property is currently assessed at varying percentages of true value. These taxes attach as a lien against local and interexchange telephone companies and are levied January 1 of the current year. Tangible personal property tax on business inventory, manufacturing machinery, and equipment is no longer levied and collected.

Accrued property taxes receivable represents delinquent taxes outstanding and real property and public utility taxes that became measurable as of June 30, 2022. Although total property tax collections for the next fiscal year are measurable, only the amount available as an advance at June 30 is intended to finance current fiscal year operations. The receivable is therefore offset by a credit to deferred inflows of resources for that portion not intended to finance current year operations. The amounts available as advances at June 30, 2022, were \$766,856 in the General Fund, \$121,896 in the Debt Service Fund, and \$54,176 in the Other Governmental Funds.

The assessed values upon which fiscal year 2022 taxes were collected are:

	2021 Second- Half Collections		2022 First- Half Collections	
	Amount	Percent	Amount	Percent
Agricultural/Residential				
and Other Real Estate	\$ 787,761,780	93.65%	794,481,360	93.64%
Public Utility Property	53,442,620	6.35%	53,958,580	6.36%
Total Assessed Value	\$ 841,204,400	100.00%	848,439,940	100.00%
Tax rate per \$1,000 of assessed valuation	\$54.80		\$54.80	

#### 4. INCOME TAXES

In November 2004, the voters of the School District passed a 1% school income tax on wages earned by residents of the School District. The taxes are collected by the State Department of Taxation in the same manner as the state income tax. In the fiscal year ended June 30, 2022, the School District recorded income tax revenue of \$9,475,134 in the entity-wide financials and a receivable as of June 30, 2022 of \$4,310,800.

# 5. CAPITAL ASSETS

Capital assets activity for the year ended June 30, 2022 was as follows:

	Balance 7/1/21	Additions	Disposals	Balance 6/30/22
Governmental Activities	1/1/21	Additions	Disposais	0/30/22
Nondepreciable:				
Land	\$ 2,473,497	\$ -	\$ -	\$ 2,473,497
Construction in progress	12,598,647	1,745,796	(14,344,443)	
	15,072,144	1,745,796	(14,344,443)	2,473,497
Depreciable:				
Land improvements	1,856,499	-	-	1,856,499
Buildings and improvements	85,498,006	14,344,443	-	99,842,449
Vehicles	554,620	-	(15,268)	539,352
Equipment and furniture	13,209,941	1,011,590	(22,183)	14,199,348
Educational media	1,253,844	-	-	1,253,844
Subtotal	102,372,910	15,356,033	(37,451)	117,691,492
Totals at historical cost	117,445,054	17,101,829	(14,381,894)	120,164,989
Less accumulated depreciation:				
Land improvements	1,670,116	7,054	-	1,677,170
Buildings and improvements	27,572,523	1,639,301	-	29,211,824
Vehicles	514,169	7,481	(15,268)	506,382
Equipment and furniture	11,571,131	838,279	(22,183)	12,387,227
Educational media	1,253,844			1,253,844
Total accumulated depreciation	42,581,783	2,492,115	(37,451)	45,036,447
Capital assets, net	\$ 74,863,271	\$ 14,609,714	\$ (14,344,443)	\$ 75,128,542

Depreciation expense was charged to governmental functions as follows:

Instruction:	
Regular	\$ 2,152,687
Special education	6,200
Other instruction	4,000
Support services:	
Pupil	62,246
Instructional staff	2,860
Administration	2,186
Fiscal	3,481
Operation and maintenance of plant	210,501
Pupil transportation	10,735
Extracurricular activities	19,522
Food service	17,697
Total depreciation expense	\$ 2,492,115

#### 6. RISK MANAGEMENT

The School District is exposed to various risks of loss related to torts; theft or damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During fiscal year 2022, the School District participated in the Ohio School Plan, a risk sharing pool (Note 14) for liability, property, auto, and crime insurance to address these various types of risk. Settled claims have not exceeded coverage in any of the past three years. There has been no significant reduction in the coverage from last year.

# 7. DEFINED BENEFIT PENSION PLANS

#### **Net Pension Liability**

The net pension liability reported on the statement of net position represents a liability to employees for pensions. Pensions are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension liability represents the School District's proportionate share of each pension plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan's fiduciary net position. The net pension liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

Ohio Revised Code limits the School District's obligation for this liability to annually required payments. The School District cannot control benefit terms or the manner in which pensions are financed; however, the School District does receive the benefit of employees' services in exchange for compensation including pension.

GASB 68 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.

The proportionate share of each plan's unfunded benefits is presented as a long-term *net pension liability* on the accrual basis of accounting. Any liability for contractually-required pension contributions outstanding at the end of the year is included in *intergovernmental payable* on both the accrual and modified accrual bases of accounting.

# Plan Description - School Employees Retirement System (SERS)

**Plan Description** – School District non-teaching employees participate in SERS, a cost-sharing multiple-employer defined benefit pension plan administered by SERS. SERS provides retirement, disability and survivor benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements, required supplementary information and detailed information about SERS' fiduciary net position. That report can be obtained by visiting the SERS website at <a href="www.ohsers.org">www.ohsers.org</a> under Employers/Audit Resources.

# 7. DEFINED BENEFIT PENSION PLANS—continued

Age and service requirements for retirement are as follows:

Benefits	Eligible to Retire on or before August 1, 2017*	Eligible to Retire on or after August 1, 2017
Full Benefits	Any age with 30 years of service credit Age 65 with 5 years of service credit	Age 67 with 10 years of service credit; or Age 57 with 30 years of service credit
Actuarially Reduced Benefits	Age 60 with 5 years of service credit Age 55 with 25 years of service credit	Age 62 with 10 years of service credit; or Age 60 with 25 years of service credit

<sup>\*</sup> Members with 25 years of service credit as of August 1, 2017 will be included in this plan.

Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on year of service; 2.2% for the first 30 years of service and 2.5% for years of service credit over 30. Final average salary is the average of the highest three years of salary.

**Funding Policy** – Plan members are required to contribute 10% of their annual covered salary and the School District is required to contribute 14% of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to statutory maximum amounts of 10% for plan members and 14% for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System's funds (Pension Trust Fund, Death Benefit Fund, and Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2022, the 14% was allocated to only three of the funds (Pension Trust Fund, Death Benefit Fund and Medicare B Fund).

The School District's contractually required contribution to SERS was \$713,678 for fiscal year 2022.

#### Plan Description - State Teachers Retirement System (STRS)

**Plan Description** – School District licensed teachers and other faculty members participate in STRS Ohio, a cost-sharing multiple-employer public employee retirement system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about STRS' fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Web site at <a href="https://www.strsoh.org">www.strsoh.org</a>.

New members have a choice of three retirement plans; a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined (CO) Plan. Benefits are established by Ohio Revised Code Chapter 3307.

The DB Plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. Effective August 1, 2015, the calculation will be 2.2% of final average salary for the five highest years of earnings multiplied by all years of service. Eligibility changes will be phased in until August 1, 2026, when retirement eligibility for unreduced benefits will be five years of service credit and age 65, or 35 years of service credit and at least age 60.

Eligibility changes for DB Plan members who retire with actuarially reduced benefits will be phased in until August 1, 2026, when retirement eligibility will be 5 years of qualifying service credit and age 60, or 30 years of service credit regardless of age.

# 7. DEFINED BENEFIT PENSION PLANS—continued

The DC Plan allows members to place all their member contributions and 9.53% of the 14% employer contributions into an investment account. The member determines how to allocate the member and employer money among various investment choices offered by STRS Ohio. The remaining 4.47% of the 14% employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

The CO Plan offers features of both the DB Plan and the DC Plan. In the CO Plan, 12% of the 14% member rate is deposited into the member's DC account and the remaining 2% is applied to the DB Plan. Member contributions to the DC Plan are allocated among investment choices by the member, and contributions to the DB Plan from the employer and the member are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the CO Plan payment is payable to a member on or after age 60 with 5 years of service. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity at age 50 and after termination of employment.

New members who choose the DC Plan or CO Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS Ohio plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's CO Plan account to a lifetime benefit results in STRS Ohio bearing the risk of investment gain or loss on the account. STRS Ohio therefore has included all three plan options as one defined benefit plan for GASB Statement No. 68 reporting purposes.

A DB or CO Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. New members on or after July 1, 2013 must have at least 10 years of qualifying service credit to apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance.

Eligible survivors of members who die before service retirement may qualify for monthly benefits. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

**Funding Policy** – Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. For the fiscal year ended June 30, 2022, plan members were required to contribute 14% of their annual covered salary. The School District was required to contribute 14%; the entire 14% was the portion used to fund pension obligations. The fiscal year 2022 contribution rates were equal to the statutory maximum rates.

The School District's contractually required contribution to STRS was \$2,588,562 for fiscal year 2022. Of this amount, \$437,716 is reported as an intergovernmental payable.

# Pension Liabilities, Pension Expense, and Deferred Outflows and Inflows of Resources for Pensions

The net pension liability was measured as of June 30, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The School District's proportion of the net pension liability was based on the School District's share of contributions to the pension plan relative to the projected contributions of all participating entities.

# 7. DEFINED BENEFIT PENSION PLANS—continued

Following is information related to the proportionate share and pension expense:

	SERS		STRS		Total	
Proportionate Share of the Net Pension Liability Proportion of the Net Pension	\$	4,691,261	\$ 18,813,752	\$	23,505,013	
Liability Change in Proportion		0.1271% -0.0169%	0.1471% -0.0001%			
Pension Expense	\$	(589,621)	\$ 140,388	\$	(449,233)	

At June 30, 2022, the School District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

		SERS		STRS	Total
<b>Deferred Outflows of Resources</b> Differences between expected and					
actual experience	\$	453	\$	581,253	\$ 581,706
Change in assumptions Change in School District's proportionate share and difference in employer		98,784		5,219,272	5,318,056
contributions School District's contributions		6,078		570,020	576,098
subsequent to the measurement date		713,678		2,588,562	 3,302,240
Total Deferred Outflows of Resources	<u>\$</u>	818,993	<u>\$</u>	8,959,107	\$ 9,778,100
Deferred Inflows of Resources					
Differences between expected and actual experience	\$	121,664	\$	117,924	\$ 239,588
Net difference between projected and actual earnings on pension plan					
investments		2,416,136		16,213,853	18,629,989
Change in School District's proportionate share and difference in employer					
contributions		720,981		84,362	 805,343
Total Deferred Inflows of Resources	\$	3,258,781	\$	16,416,139	\$ 19,674,920

\$3,302,240 reported as deferred outflows of resources related to pension resulting from School District contributions subsequent to the measurement date will be recognized as a reduction of net pension liability in the year ending June 30, 2023. Other amounts reported as deferred outflows and inflows of resources related to pension will be recognized in pension expense as follows:

Fiscal Year Ending June 30:	SERS	STRS	Total
2023	\$ (1,042,274)	\$ (2,374,943)	\$ (3,417,217)
2024	(795,115)	(2,067,949)	(2,863,064)
2025	(574,470)	(2,367,591)	(2,942,061)
2026	(741,607)	 (3,235,111)	 (3,976,718)
	\$ (3,153,466)	\$ (10,045,594)	\$ (13,199,060)

# 7. DEFINED BENEFIT PENSION PLANS—continued

#### Actuarial Assumptions - SERS

SERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment termination). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will consider the employee's entire career with the employer and take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of June 30, 2021, are presented below:

Inflation:

Current measurement period 2.40% Prior measurement period 3.00%

Future Salary Increases, including Inflation:

Current measurement period 3.25% to 13.58% Prior measurement period 3.50% to 18.20%

COLA or Ad Hoc COLA:

Current measurement period 2.00%, on and after April 1, 2018, COLA's for future

retirees will be delayed for three years following

retirement

Prior measurement period 2.50%, on and after April 1, 2018, COLA's for future

retirees will be delayed for three years following

retirement

Investment Rate of Return:

Current measurement period 7.00% net of investment expense, including inflation Prior measurement period 7.50% net of investment expense, including inflation

Actuarial Cost Method Entry Age Normal

Mortality rates were based on the PUB-2010 General Employee Amount Weight Below Median Health Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted 94.20% for males and set forward 2 years and adjusted 81.35% for females. Mortality among disabled members were based upon the PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward 5 years and adjusted 103.3% for males and set forward 3 years and adjusted 106.8% for females. Future improvement in mortality rates is reflected by applying the MP-2020 projection scale generationally.

# 7. DEFINED BENEFIT PENSION PLANS—continued

The actuarial assumptions used were based on the results of an actuarial experience study for the period ending July 1, 2015 to June 30, 2020 adopted by the Board on April 15, 2021.

The long-term return expectation for the Pension Plan Investments has been determined using a building-block approach and assumes a time horizon, as defined in SERS' Statement of Investment Policy. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted averaged of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalancing uncorrelated asset classes. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Cash	2.00%	(0.33%)
U.S. Equity	24.75%	5.72%
Non-U.S. Equity Developed	13.50%	6.55%
Non-U.S. Equity Emerging	6.75%	8.54%
Fixed Income/Global Bonds	19.00%	1.14%
Private Equity	11.00%	10.03%
Real Estate/Real Assets	16.00%	5.41%
Multi-Asset Strategy	4.00%	3.47%
Private Debt/Private Credit	3.00%	5.28%
	100.00%	

**Discount Rate** – Total pension liability was calculated using the discount rate of 7.0%. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earning were calculated using the long-term assumed investment rate of return (7.0%). Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate – Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 7.0%, as well as what each plan's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.0%), or one percentage point higher (8.0%) than the current rate.

	Current				
	1% Decrease	Discount Rate	1% Increase		
School District's proportionate share	(6.0%)	(7.0%)	(8.0%)		
of the net pension liability	\$7,805,106	\$4,691,261	\$2,065,219		

# 7. DEFINED BENEFIT PENSION PLANS—continued

# **Actuarial Assumptions - STRS**

The total pension liability in the June 30, 2021 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation 2.50%

Salary increases 12.50% at age 20 to 2.50% at age 65

Payroll increases 3.00%

Investment rate of return:

Current measurement period 7.00%, net of investment expenses, including inflation Prior measurement period 7.45%, net of investment expenses, including inflation

Discount rate of return:

Current measurement period 7.00% Prior measurement period 7.45% Cost-of-living adjustments (COLA) 0%

Post-retirement mortality rates for are based on the RP-2014 Annuitant Mortality Table with 50% of rates through age 69, 70% of rates between ages 70 and 79, 90% of rates between ages 80 and 84, and 100% of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement mortality rates are based on RP-2014 Employee Mortality Table, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disabled mortality rates are based on the RP-2014 Disabled Mortality Table with 90% of rates for males and 100% of rates for females, projected forward generationally using mortality improvement scale MP-2016.

The actuarial assumptions were based on the results of an actual experience study for the period July 1, 2011 through June 30, 2016.

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

Accet Class	Target	Long Term Expected
Asset Class	Allocation	Real Rate of Return*
Domestic Equity	28.00 %	7.35 %
International Equity	23.00	7.55
Alternatives	17.00	7.09
Fixed Income	21.00	3.00
Real Estate	10.00	6.00
Liquidity Reserves	1.00_	2.25
Total	100.00 %	

<sup>\* 10-</sup>year annualized geometric nominal returns, which include the real rate of return and inflation of 2.25% and does not include investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

**Discount Rate** – The discount rate used to measure the total pension liability was 7.0% as of June 30, 2021. The projection of cash flows used to determine the discount rate assumes member and employer contributions will be made at the statutory contribution rates in accordance with rate increases described above. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Based on those assumptions, STRS' fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2021. Therefore, the long-term expected rate of return on pension plan investments of 7.0% was applied to all periods of projected benefit payment to determine the total pension liability as of June 30, 2021.

# 7. DEFINED BENEFIT PENSION PLANS—continued

Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate – The following table presents the School District's proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.0%, as well as what the School District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.0%) or one-percentage-point higher (8.0%) than the current rate:

	Current				
	1% Decrease	Discount Rate	1% Increase		
	(6.0%)	(7.0%)	(8.0%)		
School District's proportionate share					
of the net pension liability	\$35,231,117	\$18,813,752	\$4,941,115		

#### **Social Security System**

All employees not covered by SERS or STRS have an option to choose Social Security or SERS/STRS. As of June 30, 2022, one of the members of the Board of Education has elected social security. The Board's liability is 6.2% of wages paid.

# 8. OTHER POSTEMPLOYMENT BENEFITS (OPEB) PLANS

#### Net OPEB Liability (Asset)

The net OPEB liability (asset) reported on the statement of net position represents a liability to (or assets for) employees for OPEB. OPEB is a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. OPEB are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for OPEB is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net OPEB liability (asset) represents the School District's proportionate share of each OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each OPEB plan's fiduciary net position. The net OPEB liability (asset) calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments, health care cost trend rates and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

Ohio Revised Code limits the School District's obligation for this liability to annually required payments. The School District cannot control benefit terms or the manner in which OPEB are financed; however, the School District does receive the benefit of employees' services in exchange for compensation including OPEB.

GASB Statement No. 75 assumes the liability is solely the obligation of the employer, because they benefit from employee services. OPEB contributions come from these employers and health care plan enrollees which pay a portion of the health care costs in the form of a monthly premium. The Ohio Revised Code permits, but does not require, the retirement systems to provide healthcare to eligible benefit recipients. Any change to benefits or funding could significantly affect the net OPEB liability (asset). Resulting adjustments to the net OPEB liability (asset) would be effective when the changes are legally enforceable. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The proportionate share of each plan's unfunded benefits is presented as a long-term *net OPEB liability* or fully-funded benefits as a long-term *net OPEB asset* on the accrual basis of accounting. Any liability for contractually-required OPEB contributions outstanding at the end of the fiscal year is included in *intergovernmental payable* on both the accrual and modified accrual bases of accounting.

#### 8. OTHER POSTEMPLOYMENT BENEFITS (OPEB) PLANS—continued

#### Plan Description - School Employees Retirement System (SERS)

Health Care Plan Description—SERS' Health Care program provides health care benefits to eligible individuals receiving retirement, disability, and survivor benefits, and to their eligible dependents. Members who retire after June 1, 1986 need 10 years of service credit, exclusive of most types of purchased credit, to qualify to participate in SERS' health care coverage. The following types of credit purchased after January 29, 1981 do not count toward health care coverage eligibility: military, federal, out-of-state, municipal, private school, exempted, and early retirement incentive credit. In addition to age and service retirees, disability benefit recipients and beneficiaries who are receiving monthly benefits due to the death of a member or retiree are eligible for SERS' health care coverage. Most retirees and dependents choosing SERS' health care coverage are over the age of 65 and, therefore, enrolled in a fully insured Medicare Advantage plan; however, SERS maintains a traditional, self-insured preferred provider organization for its non-Medicare retiree population. For both groups, SERS offers a self-insured prescription drug program. Health care is a benefit that is permitted, not mandated, by statute.

Funding Policy—State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required pensions and benefits, the Retirement Board may allocate the remainder of the employer contribution of 14% of covered payroll to the Health Care Fund in accordance with the funding policy. For fiscal year 2022, there was no portion allocated to health care. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated if less than a full year of service credit was earned. For fiscal year 2022, the minimum compensation amount was \$25,000. Statutes provide that no employer shall pay a health care surcharge greater than 2% of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5% of the total statewide SERS-covered payroll for the health care surcharge. For fiscal year 2022, the School District's surcharge obligation was \$93,226.

#### Plan Description - State Teachers Retirement System (STRS)

Plan Description—The State Teachers Retirement System of Ohio (STRS) administers a cost-sharing Health Plan administered for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS Board to offer this plan.

Coverage under the current program includes hospitalization, physicians' fees and prescription drugs for Medicare beneficiaries. This program allows STRS Ohio to recover part of the cost for providing prescription coverage since all eligible STRS health care plans include creditable prescription drug coverage. The Plan is included in the report of STRS which can be obtained by visiting <a href="https://www.strsoh.org">www.strsoh.org</a> or by calling (888) 227-7877.

Funding Policy—Ohio Revised Code Chapter 3307 authorizes STRS to offer the Plan and gives the Retirement Board discretionary authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan. Nearly all health care plan enrollees, for the most recent year, pay a portion of the health care costs in the form of a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions, currently 14% of covered payroll. For the fiscal year ended June 30, 2022, STRS did not allocate any employer contributions to post-employment health care.

# OPEB Liability (Asset), OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

The net OPEB liability (asset) was measured as of June 30, 2021, and the total OPEB liability used to calculate the net OPEB liability (asset) was determined by an actuarial valuation as of that date. The School District's proportion of the net OPEB liability (asset) was based on the School District's share of contributions to the respective retirement systems relative to the contributions of all participating entities.

# 8. OTHER POSTEMPLOYMENT BENEFITS (OPEB) PLANS—continued

Following is information related to the proportionate share and OPEB expense:

	SERS		STRS	Total	
Proportionate Share of the Net					
OPEB Liability (Asset)	\$	2,484,303	\$ (3,102,423)	\$	(618,120)
Proportion of the Net OPEB Liability (Asset)		0.1313%	0.1471%		
Change in Proportion		-0.0186%	-0.0001%		
(Negative) OPEB Expense	\$	(95,760)	\$ (188,305)	\$	(284,065)

At June 30, 2022, the School District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	SERS	STRS	Total
Deferred Outflows of Resources			
Differences between expected and			
actual experience	\$ 26,481	\$ 110,467	\$ 136,948
Change in assumptions	389,728	198,171	587,899
Change in School District's proportionate share and difference in employer			
contributions	180,704	81,701	262,405
School District's contributions			
subsequent to the measurement date	 93,226	 	 93,226
Total Deferred Outflows of Resources	\$ 690,139	\$ 390,339	\$ 1,080,478
Deferred Inflows of Resources			
Differences between expected and			
actual experience	\$ 1,237,295	\$ 568,419	\$ 1,805,714
Net difference between projected and			
actual earnings on OPEB plan			
investments	53,972	859,938	913,910
Change in assumptions	340,205	1,850,821	2,191,026
Change in School District's proportionate share and difference in employer			
contributions	466,193	 8	 466,201
Total Deferred Inflows of Resources	\$ 2,097,665	\$ 3,279,186	\$ 5,376,851

\$93,226 reported as deferred outflows of resources related to OPEB resulting from School District contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ending June 30, 2023. Other amounts reported as deferred outflows and inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Fiscal Year Ending June 30:	SERS		STRS		Total
2023	\$	(323,767)	\$	(819,005)	\$ (1,142,772)
2024		(324,146)		(797,484)	(1,121,630)
2025		(316,301)		(795,411)	(1,111,712)
2026		(275,098)		(358,068)	(633,166)
2027		(182,392)		(121,701)	(304,093)
2028		(79,048)		2,822	 (76,226)
	\$	(1,500,752)	\$	(2,888,847)	\$ (4,389,599)

## 8. OTHER POSTEMPLOYMENT BENEFITS (OPEB) PLANS—continued

# Actuarial Assumptions - SERS

The total OPEB liability is determined by SERS' actuaries in accordance with GASB Statement No. 74, as part of their annual actuarial valuation for each retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment terminations). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will consider the employee's entire career with the employer and take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total OPEB liability in the latest actuarial valuation, prepared as of June 30, 2021, are presented below:

Investment	Rata	of I	Raturn.
mivesiment	Rate	OI I	Rewin.

Current measurement period 7.00% net of investment expense, including inflation Prior measurement period 7.50% net of investment expense, including inflation

Wage Inflation:

Current measurement period 2.40% Prior measurement period 3.00%

Future Salary Increases, including Inflation:

Current measurement period 3.25% to 13.58% Prior measurement period 3.50% to 18.20%

Municipal Bond Index Rate:

Current measurement period 1.92% Prior measurement period 2.45%

Single Equivalent Interest Rate, net of plan investment expense, including

price inflation:

Current measurement period 2.27% Prior measurement period 2.63%

Medical Trend Assumption:

Current measurement period:

Pre-Medicare 6.750% to 4.400% Medicare 5.125% to 4.400%

Prior measurement period:

Pre-Medicare 7.00% to 4.75% Medicare 5.25% to 4.75%

# 8. OTHER POSTEMPLOYMENT BENEFITS (OPEB) PLANS—continued

Mortality rates were based on the PUB-2010 General Employee Amount Weight Below Median Health Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted 94.20% for males and set forward 2 years and adjusted 81.35% for females. Mortality among disabled members were based upon the PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward 5 years and adjusted 103.3% for males and set forward 3 years and adjusted 106.8% for females. Future improvement in mortality rates is reflected by applying the MP-2020 projection scale generationally.

The actuarial assumptions used were based on the results of an actuarial experience study for the period ending July 1, 2015 to June 30, 2020 adopted by the Board on April 15, 2021.

The long-term return expectation for the Pension Plan Investments has been determined using a building-block approach and assumes a time horizon, as defined in SERS' *Statement of Investment Policy*. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted averaged of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalancing uncorrelated asset classes. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Cash	2.00%	(0.33%)
U.S. Equity	24.75%	5.72%
Non-U.S. Equity Developed	13.50%	6.55%
Non-U.S. Equity Emerging	6.75%	8.54%
Fixed Income/Global Bonds	19.00%	1.14%
Private Equity	11.00%	10.03%
Real Estate/Real Assets	16.00%	5.41%
Multi-Asset Strategy	4.00%	3.47%
Private Debt/Private Credit	3.00%	5.28%
	100.00%	

**Discount Rate** – The discount rate used to measure the total OPEB liability at June 30, 2021 was 2.27%. The projection of cash flows used to determine the discount rate assumed that contributions will be made from members and SERS at the state statute contribution rate of 1.5% of projected covered employee payroll each year, which includes a 1.50% payroll surcharge and no contributions from basic benefits plan. Based on these assumptions, the OPEB plan's fiduciary net position was projected to become insufficient to make future benefit payments during the fiscal year ending June 30, 2042. Therefore, the long-term expected rate of return on OPEB plan assets was used to present value the projected benefit payments through the fiscal year ending June 30, 2041 and the Municipal Bond Index rate of 1.92% as of June 30, 2021 (i.e., municipal bond rate) was used to present value the projected benefit payments for the remaining years in the projection. The total present value of projected benefit payments from all years was then used to determine the single rate of return that was used as the discount rate. The projection of future benefit payments for all current plan members was until the benefit payments ran out.

## 8. OTHER POSTEMPLOYMENT BENEFITS (OPEB) PLANS—continued

Sensitivity of the School District's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate and the Health Care Cost Trend Rates – The net OPEB liability is sensitive to changes in the discount rate and the health care cost trend rate. The following table presents the net OPEB liability calculated using the discount rate of 2.27%, as well as what the School District's net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (1.27%) and one percentage point higher (2.27%) than the current rate.

	Current				
	1% Decrease	Discount Rate	1% Increase		
	(1.27%)	(2.27%)	(3.27%)		
School District's proportionate share					
of the net OPEB liability	\$3,078,352	\$2,484,303	\$2,009,734		

The following table presents the net OPEB liability calculated using current health care cost trend rates, as well as what the School District's net OPEB liability would be if it were calculated using health care cost trend rates that are one percentage point lower (5.75% decreasing to 3.40%) and one percentage point higher (7.75% decreasing to 5.40%) than the current rates.

	Current Cost				
	1% Decrease	Trend Rate	1% Increase		
	5.75% decreasing to 3.40%)	6.75% decreasing to 4.40%)	7.75% decreasing to 5.40%)		
School District's proportionate share					
of the net OPEB liability	\$1,912,710	\$2,484,303	\$3,247,776		

#### Actuarial Assumptions - STRS

The total OPEB liability in the June 30, 2021 actuarial valuation was determined using the following assumptions, applied to all periods included in the measurement:

Salary increases	12.50% at age 20 to 2.50°	% at age 65
Payroll increases	3.00%	
Investment rate of return:		
Current measurement period	7.00%, net of investment	expenses, including inflation
Prior measurement period	7.45%, net of investment	expenses, including inflation
Discount rate of return:		
Current measurement period	7.00%	
Prior measurement period	7.45%	
Health care cost trends	Initial	Ultimate
Medical		
Pre-Medicare	5.00%	4.00%
Medicare	-16.18%	4.00%
Prescription Drug		
Pre-Medicare	6.50%	4.00%
Medicare	29.98%	4.00%

For healthy retirees the mortality rates are based on the RP-2014 Annuitant Mortality Table with 50% of rates through age 69, 70% of rates between ages 70 and 79, 90% of rates between ages 80 and 84, and 100% of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. For disabled retirees, mortality rates are based on the RP-2014 Disabled Mortality Table with 90% of rates for males and 100% of rates for females, projected forward generationally using mortality improvement scale MP-2016.

# 8. OTHER POSTEMPLOYMENT BENEFITS (OPEB) PLANS—continued

Actuarial assumptions used in the June 30, 2020 valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

STRS Ohio's investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

Asset Class	Target Allocation	Long Term Expected Real Rate of Return*
Domestic Equity	28.00 %	7.35 %
International Equity	23.00	7.55
Alternatives	17.00	7.09
Fixed Income	21.00	3.00
Real Estate	10.00	6.00
Liquidity Reserves	1.00	2.25
Total	100.00 %	

<sup>\* 10-</sup>year annualized geometric nominal returns, which include the real rate of return and inflation of 2.25%, but does not include investment expenses. Over a 30-year period, STRS Ohio's investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

**Discount Rate** – The discount rate used to measure the total OPEB liability was 7.0% as of June 30, 2021. The projection of cash flows used to determine the discount rate assumes STRS Ohio continues to allocate no employer contributions to the health care fund. Based on these assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members as of June 30, 2021. Therefore, the long-term expected rate of return on OPEB plan assets of 7.0% was used to measure the total OPEB liability as of June 30, 2021.

Sensitivity of the School District's Proportionate Share of the Net OPEB (Asset) to Changes in the Discount Rate and the Health Care Cost Trend Rates – The following table presents the School District's proportionate share of the net OPEB (asset) calculated using the current period discount rate assumption of 7.0%, as well as what the School District's proportionate share of the net OPEB (asset) would be if it were calculated using a discount rate that is one percentage point lower (6.0%) and one percentage point higher (8.0%) than the current rate. Also shown is the net OPEB (asset) as if it were calculated using health care cost trend rates that are one percentage point lower and one percentage point higher than the current health care cost trend rates:

	1% Decrease (6.0%)	Current Discount Rate (7.0%)	1% Increase (8.0%) (\$3,507,114)	
School District's proportionate share of the net OPEB (asset)	(\$2,617,965)	(\$3,102,423)		
	1% Decrease	Current Cost Trend Rate	1% Increase	
School District's proportionate share of the net OPEB (asset)	(\$3,490,716)	(\$3,102,423)	(\$2,622,261)	

#### 9. EMPLOYEE BENEFITS

#### **Compensated Absences**

The criteria for determining vacation and sick leave components are derived from negotiated agreements and State laws. Non-certified employees earn five to twenty-five days of vacation per fiscal year, depending upon length of service while administrators receive twenty days of vacation per year. Accumulated, unused vacation time is paid to non-certified employees and administrators upon termination of employment. Teachers do not earn vacation time. Teachers, administrators, and non-certified employees earn sick leave at the rate of one and one-fourth days per month. Sick leave may be accumulated up to maximum of 260 days for administrators and 188 days for teachers and classified staff. Upon retirement, payment is made for twenty-five percent of the employee's accumulated sick leave.

#### 10. LONG-TERM OBLIGATIONS

The changes in the School District's long-term obligations during fiscal year 2022 were as follows:

	Principal Outstanding			Principal Outstanding	Amounts Due in
	7/1/21	Additions	Reductions	6/30/22	One Year
Governmental Activities:					
Series 2014 Certificates of Participation:					
Serial bonds	2,990,000	-	(125,000)	2,865,000	135,000
Unamortized premiums	13,737	-	(804)	12,933	-
Series 2017 GO Refunding Bonds:					
Serial and term certificates	4,495,000	-	(395,000)	4,100,000	410,000
Unamortized premiums	365,901	-	(38,516)	327,385	-
Series 2018 Certificates of Participation:					
Serial bonds	7,185,000	-	(230,000)	6,955,000	240,000
Unamortized premiums	191,694	-	(9,351)	182,343	-
Series 2019 GO Refunding Bonds:					
Serial bonds	22,335,000	-	(2,070,000)	20,265,000	2,155,000
Unamortized premiums	3,698,529	-	(435,121)	3,263,408	-
Direct borrowing:					
Lease-purchase agreements	926,000	-	(167,000)	759,000	176,000
Compensated absences	3,088,297	258,526	(185,820)	3,161,003	244,198
Total	\$ 45,289,158	\$ 258,526	\$ (3,656,612)	\$ 41,891,072	\$ 3,360,198

#### General Obligation School Improvement Bonds

The School District issued \$4,530,000 in Series 2017 general obligation refunding bonds to currently refund \$4,940,000 of the Series 2007 general obligation refunding bonds. The bonds pay interest at rates ranging from 1.50% to 4.00% and mature on December 1, 2030.

The School District issued \$24,300,000 in Series 2019 general obligation refunding bonds to currently refund \$28,275,000 of the Series 2009 general obligation school improvement bonds originally issued to finance the construction of a new high school. The refunded bonds pay interest at rates ranging from 3.00% to 5.00% and mature on December 1, 2029.

#### 10. LONG-TERM OBLIGATIONS—continued

#### Certificates of Participation

The School District issued \$3,820,000 in Series 2014 Certificates of Participation that will, in combination with additional funding from the School District and funding from the Ohio Classroom Facilities Assistance Program, finance construction of a new Kramer Elementary School. The certificates pay interest at rates ranging from 2% to 3.75% and will fully mature on June 1, 2038.

The School District issued \$8,000,000 in Series 2018 certificates of participation that, in combination with funding from the Ohio Classroom Facilities Assistance Program, will finance renovations to Marshall Elementary School. The certificates pay interest at rates ranging from 3.00% to 4.00% and will fully mature on June 1, 2042.

Principal and interest requirements to retire the general obligations bonds and certificates of participation outstanding at June 30, 2022 are as follows:

General Obligation Bonds and Certificates of Participation Fiscal Year Ending June 30, Principal Interest Total 4,550,395 2023 2,940,000 1,610,395 \$ 2024 3,035,000 1,480,638 4,515,638 2025 3,150,000 1,330,014 4,480,014 2026 3,300,000 1,159,233 4,459,233 2027 3,460,000 980,064 4,440,064 2028-2032 12,925,000 2,229,761 15,154,761 2033-2037 2,920,000 716,766 3,636,766 2038-2042 2,455,000 230,439 2,685,439 Total 34,185,000 9,737,307 43,922,307

Direct Borrowing - Lease-purchase Agreement

During 2006, the Board authorized financing in the amount of \$2,593,000 for the construction of a new elementary school with a direct borrowing lease-purchase agreement through the Ohio Association of School Business Official's Expanded Asset Pooled Financing Program.

The future minimum payments for the lease-purchase agreement as of June 30, 2022 were as follows:

Direct Borrowing Lease-Purchase Agreement						
Fiscal Year Ending June 30,	F	Principal		Interest		Total
2023	\$	176,000	\$	33,323	\$	209,323
2024		185,000		24,588		209,588
2025		194,000		15,414		209,414
2026		204,000		5,783		209,783
Total	\$	759,000	\$	79,108	\$	838,108

All general obligation debt and certificates of participation are supported by the full faith and credit of the School District. Compensated absences will be paid primarily by the general fund. The general obligation bonds were paid from the debt service fund. The certificates of participation and lease-purchase agreement were paid from the nonmajor governmental permanent improvement fund.

# 11. FUND BALANCE DEFICITS

At June 30, 2022, the following funds had a deficit fund balance:

# Other Governmental Funds:

Elementary and Secondary School Emergency Relief Fund \$	243,624
IDEA, Part B Special Education Fund	85,061
Title I Grant Fund	55,184
IDEA Early Childhood Special Education Fund	1,793
Title II-A Supporting Effective Instruction Fund	15,926

The deficit fund balances were created by the application of generally accepted accounting principles. The general fund provides transfers to cover deficit balances; however, this is done when cash is needed rather than when accruals occur.

# 12. FUND BALANCES

Fund balance is classified as nonspendable, restricted, assigned and/or unassigned based primarily on the extent to which the School District is bound to observe constraints imposed upon the use of the resources in the governmental funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

			Debt		Other	Total
		General	Service			Governmental
Fund Balances		Fund	Fund		Funds	Funds
Nonspendable						
Inventory	\$	-	\$	-	\$ 24,052	\$ 24,052
Prepaid items		188,638		-	675	189,313
Unclaimed funds		28,722		_		28,722
Total Nonspendable		217,360		-	24,727	242,087
Restricted for						
Food Service Operations		-		-	451,957	451,957
Scholarships		-		-	218,430	218,430
Classroom Maintenance		-		-	2,962,069	2,962,069
Student Activities		-		-	121,451	121,451
Athletics		-		-	90,836	90,836
Other Purposes		-		-	40,091	40,091
Debt Service Payments		-	3,061,78	34	-	3,061,784
Capital Improvements				_	2,341,180	2,341,180
Total Restricted		-	3,061,78	34	6,226,014	9,287,798
Assigned to						
Public School Support		288,377		-	-	288,377
Purchases on Order		68,819		-	-	68,819
Budgetary Resource		5,744,656		_		5,744,656
Total Assigned		6,101,852		-	-	6,101,852
Unassigned	-	16,737,783		_	(401,588)	16,336,195
Total Fund Balance	\$	23,056,995	\$3,061,78	34	\$ 5,849,153	\$31,967,932

#### 13. JOINTLY GOVERNED ORGANIZATIONS

Butler Technology and Career Development Schools

The Butler Technology and Career Development Schools (Butler Tech), a jointly governed organization, is a distinct political subdivision of the State of Ohio operated under the direction of a Board, consisting of one representative from each of the participating school districts' elected board. The Board possesses its own budgeting and taxing authority as a separate body politic and corporate, established by the Ohio Revised Code. Butler Tech was formed for the purpose of providing vocational education opportunities to the students of the member school districts which includes the students of the School District. The School District has no ongoing financial interest in nor responsibility for Butler Tech. To obtain financial information, write to Butler Tech, at 3603 Hamilton-Middletown, Hamilton, Ohio 45011.

#### Southwest Ohio Computer Association

The Southwest Ohio Computer Association (SWOCA) was formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to administrative and instructional functions among member districts. Each of the member schools of the three-county consortium supports SWOCA based upon per pupil charge dependent upon the software package utilized. SWOCA is governed by a board of directors consisting of the superintendents and treasurers of member school districts. The degree of control exercised by any participating School District is limited to its representation on the Board. To obtain financial information, write to SWOCA, at 3603 Hamilton-Middletown, Hamilton, Ohio 45011.

#### 14. INSURANCE PURCHASING POOLS

#### Butler Health Plan

The School District participates in the Butler Health Plan (BHP), an insurance purchasing pool, formed to provide affordable and desirable dental, life, medical, and other disability group insurance for member's employees, eligible dependents and designated beneficiaries. The Board of Directors consists of one representative from each of the participating members and is elected by the vote of a majority of the member school districts. Financial information can be obtained from BHP at 400 North Erie Boulevard, Suite B, Hamilton, OH 45011.

#### Ohio School Plan

The Ohio School Plan (OSP) is an insurance purchasing pool among school districts in Ohio formed for the purpose of establishing a group primary and excess insurance/self-insurance and risk management program. Members agree to jointly participate in coverage of losses and pay all contributions necessary for the specified insurance coverage provided by OSP. This coverage includes comprehensive general liability, automobile liability, certain property insurance and public officials' errors and omissions liability insurance. The affairs of the corporation are managed by a 13-member Board of Directors made up of school administrators. The School District does not have an equity interest in OSP.

# Ohio Association of School Business Officials Workers' Compensation Group Rating Plan

The School District participates in the Ohio Association of School Business Officials (OASBO) Workers' Compensation Group Rating Program (GRP), an insurance purchasing pool. The GRP's business and affairs are conducted by a three-member Board of Directors consisting of the President, the President-Elect and the Immediate Past President of the OASBO. The Executive Director of the OASBO, or his designee, serves as coordinator of the program. Each year, the participating school districts pay an enrollment fee to the GRP to cover the costs of administering the program.

#### 15. CONTINGENCIES

#### **Federal and State Funding**

The School District received financial assistance from federal and state agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. However, the effect of any such disallowed claims on the overall financial position of the School District at June 30, 2022, if applicable, cannot be determined at this time.

# Litigation

The School District is party to legal proceedings. The School District is of the opinion that the ultimate disposition of claims will not have a material effect, if any, on the financial condition of the School District.

# **School Foundation Funding**

School District Foundation funding is based on the annualized full-time equivalent (FTE) enrollment of each student. The Ohio Department of Education (ODE) is legislatively required to adjust/reconcile funding as enrollment information is updated by schools throughout the State, which can extend past the fiscal year end. As of the date of this report, additional ODE adjustments for fiscal year 2022 are not finalized. As a result, the impact of future FTE adjustments on the fiscal year 2022 financial statements is not determinable, at this time. Management believes this may result in either an additional receivable to, or a liability of, the School District.

#### 16. REQUIRED SET-ASIDES

The School District is required by State statute to annually set aside in the general fund an amount based on the statutory formula for the acquisition and construction of capital improvements. Amounts not spent by year-end or offset by similarly restricted resources received during the year must be held in cash at year-end.

The following cash basis information describes the change in the year-end set aside amounts for capital acquisition. Disclosure of this information is required by State statute.

	Capital <u>Improvements</u>
Set-aside reserve balance as of June 30, 2021 Current year set-aside requirement Current year qualifying expenditures Excess qualified expenditures from prior years Total	\$ - 527,753 (1,463,007) - \$ (935,254)
Set-aside reserve balance as of June 30, 2022	<u>\$</u>

# 17. COMMITMENTS

The School District utilizes encumbrance accounting to the extent necessary to assure effective budgetary control and accountability and to facilitate effective cash planning and control. At June 30, 2022, the amount of encumbrances expected to be honored upon performance by the vendor in the next fiscal year were as follows:

General Fund	\$ 148,639
Other Governmental Funds	 621,423
	\$ 770,062

#### 18. INTERFUND TRANSACTIONS

Interfund transactions for the fiscal year June 30, 2022 consisted of the following:

	Inter	fund	Tran	nsfers		
	Receivable	Payable	In	Out		
General Fund Other Governmental Funds	\$ 554,588 	\$ - 554,588	\$ - 799,220	\$ - 799,220		
	\$ 554,588	\$ 554,588	\$ 799,220	\$ 799,220		

The interfund loans were made to provide operating capital. Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, or (2) use unrestricted revenues collected in the general fund to finance various programs and capital improvements accounted for in other funds in accordance with budgetary authorizations. The transfers of \$799,220 were made from the permanent improvement fund to the building fund for capital outlays.

# 19. CORRECTION OF AN ERROR IN PREVIOUSLY ISSUED FINANCIAL STATEMENTS

During fiscal year 2022, the School District determined that intergovernmental receivables in the prior year were overstated by \$493,596. The effect of correcting the error on net position is as follows:

	Governmental Activities
Net position at June 30, 2021 Adjustments:	\$ 21,352,115
Correction of intergovernmental receivables	(493,596)
Restated net position at June 30, 2021	\$ 20,858,519

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Required Supplementary Information

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**TALAWANDA SCHOOL DISTRICT, OHIO**Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Non-GAAP Budgetary Basis) General Fund Year Ended June 30, 2022

real Elided Julie 30, 2022					Variance
	Original	Final			Variance Vith Final
	Budget	Budget	Actual		Budget
Revenues:					
Taxes	24,567,578	\$ 25,987,344	\$ 25,561,373	\$	(425,971)
Tuition and fees	1,483,857	1,202,296	1,182,589	*	(19,707)
Interest	200,000	274,727	270,224		(4,503)
Intergovernmental	9,953,816	10,481,054	10,309,254		(171,800)
Other local revenues	329,001	236,492	232,616		(3,876)
Total revenues	36,534,252	38,181,913	37,556,056		(625,857)
Expenditures:					
Current:					
Instruction:					
Regular	17,655,568	18,349,749	17,821,533		528,216
Special education	3,705,739	3,765,821	3,657,418		108,403
Other instruction	1,190,923	735,029	713,870		21,159
Support services:	-	700,020	7 10,070		21,100
Pupil	2,506,497	2,717,244	2,639,025		78,219
Instructional staff	1,115,523	1,020,552	991,174		29,378
Board of Education	109,340	111,130	107,931		3,199
Administration	2,663,880	2,619,261	2,543,863		75,398
Fiscal	2,055,687	1,357,701	1,318,618		39,083
Business	16,637	14,861	14,433		428
Operation and maintenance of plant	3,342,390	3,489,832	3,389,374		100,458
Pupil transportation	2,818,025	2,925,797	2,841,575		84,222
Central	296,494	323,128	313,826		9,302
Non-instructional services:	200, .0 .	020, .20	0.0,020		0,002
Community services	50,174	49,784	48,351		1,433
Extracurricular activities	970,807	793,521	770,679		22,842
Capital outlay	1,526,860	100,600	97,704		2,896
Total expenditures	40,024,544	38,374,010	37,269,374		1,104,636
Excess (deficiency) of revenues					
over (under) expenditures	(3,490,292)	(192,097)	286,682		478,779
Other financing sources (uses):					
Transfers out	(134,197)	-	-		-
Advances in	150,000	15,062	15,062		-
Advances out	-	(554,588)	(554,588)		-
Other financing sources	100,000	130,270	130,270		_
Total other financing sources (uses)	115,803	(409,256)	(409,256)		<u>-</u>
Net change in fund balance	(3,374,489)	(601,353)	(122,574)	\$	478,779
Fund balance, beginning of year	21,794,127	21,794,127	21,794,127		
Prior year encumbrances appropriated	227,053	227,053	227,053		
Fund balance, end of year	\$18,646,691	\$ 21,419,827	\$ 21,898,606		
i unu balance, enu oi yeal	ψ 10,0 <del>1</del> 0,031	Ψ 21,710,021	Ψ 21,000,000		

See accompanying notes to required supplementary information.

Required Supplementary Information Schedules of School District's Proportionate Share of the Net Pension Liability and School District Pension Contributions School Employees Retirement System of Ohio

						School District's	
						Proportionate	Plan Fiduciary
	School District's	Sch	nool District's			Share of the Net	Net Position as a
Measurement	Proportion	Pr	roportionate	Sc	hool District's	Pension Liability as	Percentage of the
Date Fiscal	of the Net	Sha	are of the Net		Covered	a Percentage of its	<b>Total Pension</b>
Year (1)(2)	Pension Liability	Per	nsion Liability		Payroll	Covered Payroll	Liability
2014	0.1514%	\$	9,005,413	\$	3,340,874	269.55%	65.52%
2015	0.1514%		7,664,090		3,300,498	232.21%	71.70%
2016	0.1512%		8,628,925		3,602,633	239.52%	69.16%
2017	0.1478%		10,819,253		3,481,371	310.78%	62.98%
2018	0.1416%		8,460,703		3,430,079	246.66%	69.50%
2019	0.1398%		8,004,868		2,894,756	276.53%	71.36%
2020	0.1404%		8,398,983		3,571,570	235.16%	70.85%
2021	0.1440%		9,524,056		3,712,186	256.56%	68.55%
2022	0.1271%		4,691,261		3,837,029	122.26%	82.86%

<sup>(1)</sup> Information prior to 2014 is not available. The School District will continue to present information for years available until a full ten-year trend is compiled.

Fiscal Year	F	ntractually Required ntributions	Rel Co	ntributions in lation to the ontractually Required ontributions	Contribution Deficiency (Excess)	s 	chool District's Covered Payroll	Contributions as a Percentage of Covered Payroll
2013 2014 2015 2016 2017 2018	\$	462,377 457,449 474,827 487,392 480,211 390,792	\$	(462,377) (457,449) (474,827) (487,392) (480,211) (390,792)	\$ - - - - -	\$	3,340,874 3,300,498 3,602,633 3,481,371 3,430,079 2,894,756	13.84% 13.86% 13.18% 14.00% 14.00% 13.50%
2019 2020 2021 (3) 2022		482,162 519,706 537,184 713,678		(482,162) (519,706) (537,184) (713,678)	- - -		3,571,570 3,712,186 3,837,029 5,097,700	13.50% 14.00% 14.00% 14.00%

<sup>(3)</sup> Amounts were updated to correct information.

<sup>(2)</sup> Amounts presented for each year were determined as of the School District's measurement date, which is the prior fiscal year-end.

Required Supplementary Information Schedules of School District's Proportionate Share of the Net Pension Liability and School District Pension Contributions State Teachers Retirement System of Ohio

						School District's	
						Proportionate	Plan Fiduciary
	School District's	S	chool District's			Share of the Net	Net Position as a
Measurement	Proportion	F	Proportionate	Sc	hool District's	Pension Liability as	Percentage of the
Date Fiscal	of the Net	Sł	nare of the Net		Covered	a Percentage of its	<b>Total Pension</b>
Year (1)(2)	Pension Liability	Pe	ension Liability		Payroll	Covered Payroll	Liability
2014	0.1383%	\$	40,062,332	\$	16,385,915	244.49%	69.30%
2015	0.1383%		33,632,095		15,214,115	221.06%	74.70%
2016	0.1365%		37,718,135		13,504,343	279.30%	72.09%
2017	0.1388%		46,446,525		14,325,314	324.23%	66.78%
2018	0.1402%		33,311,526		15,287,314	217.90%	75.30%
2019	0.1429%		31,425,475		16,691,029	188.28%	77.30%
2020	0.1453%		32,126,363		17,668,121	181.83%	77.40%
2021	0.1472%		35,607,725		17,896,264	198.97%	75.50%
2022	0.1471%		18,813,752		17,903,136	105.09%	87.80%

<sup>(1)</sup> Information prior to 2014 is not available. The School District will continue to present information for years available until a full ten-year trend is compiled.

Fiscal Year	ı	ontractually Required ontributions	F	ontributions in Relation to the Contractually Required Contributions		Contribution Deficiency (Excess)		So	chool District's Covered Payroll	Contributions as a Percentage of Covered Payroll
2013	\$	2.130.169	\$	(2,130,169)	¢		_	\$	16.385.915	13.00%
2014	Ψ	1,977,835	Ψ	(1,977,835)	Ψ			Ψ	15.214.115	13.00%
2015		1,890,608		(1,890,608)			_		13.504.343	14.00%
2016		2,005,544		(2,005,544)			-		14,325,314	14.00%
2017		2,140,224		(2,140,224)			-		15,287,314	14.00%
2018		2,336,744		(2,336,744)			-		16,691,029	14.00%
2019		2,473,537		(2,473,537)			-		17,668,121	14.00%
2020		2,505,477		(2,505,477)			-		17,896,264	14.00%
2021 (3)		2,506,439		(2,506,439)			-		17,903,136	14.00%
2022		2,588,562		(2,588,562)			-		18,489,729	14.00%

<sup>(3)</sup> Amounts were updated to correct information.

<sup>(2)</sup> Amounts presented for each year were determined as of the School District's measurement date, which is the prior fiscal year-end.

Required Supplementary Information Schedules of School District's Proportionate Share of the Net OPEB Liability and School District OPEB Contributions School Employees Retirement System of Ohio

Measurement Date Fiscal Year (1)(2)	School District's Proportion of the Net OPEB Liability	Pr Sha	nool District's roportionate are of the Net PEB Liability	Scł	nool District's Covered Payroll	School District's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability
2017 2018 2019 2020 2021 2022	0.1491% 0.1437% 0.1419% 0.1439% 0.1499% 0.1313%	\$	4,250,673 3,855,224 3,935,381 3,619,771 3,257,788 2,484,303	\$	3,481,371 3,430,079 2,894,756 3,571,570 3,712,186 3,837,029	122.10% 112.39% 135.95% 101.35% 87.76% 64.75%	11.49% 12.46% 13.57% 15.57% 18.17% 24.08%

<sup>(1)</sup> Information prior to 2017 is not available. The School District will continue to present information for years available until a full ten-year trend is compiled.

Fiscal Year (3)	Contractually Required Contributions (	Required	Contribution Deficiency (Excess)	School District's Covered Payroll	Contributions as a Percentage of Covered Payroll
2016 2017 2018 2019 2020 2021 2022	\$ 72,56 156,02 91,36 106,09 98,55 85,07 93,22	21 (156,021) 60 (91,360) 95 (106,095) 52 (98,552) 77 (85,077)	- - - -	\$ 3,481,371 3,430,079 2,894,756 3,571,570 3,712,186 3,837,029 5,097,700	2.08% 4.55% 3.16% 2.97% 2.65% 2.22% 1.83%

<sup>(3)</sup> The School District elected not to present information prior to 2016. The School District will continue to present information for years available until a full ten-year trend is compiled.

<sup>(2)</sup> Amounts presented for each year were determined as of the School District's measurement date, which is the prior fiscal year-end.

<sup>(4)</sup> Includes Surcharge.

Required Supplementary Information
Schedules of School District's Proportionate Share of the Net OPEB Liability/(Asset)
and School District OPEB Contributions
State Teachers Retirement System of Ohio

						School District's	
	School District's	Sc	hool District's			Proportionate	Plan Fiduciary
	Proportion	Ρ	roportionate			Share of the Net	Net Position as a
Measurement	of the Net	Sh	are of the Net	Sc	hool District's	OPEB Liability/(Asset)	Percentage of the
Date Fiscal	OPEB Liability/	Ol	PEB Liability/		Covered	as a Percentage of	Total OPEB
Year (1)(2)	(Asset)		(Asset)		Payroll	its Covered Payroll	Liability
2017	0.1388%	\$	7,420,820	\$	14,325,314	51.80%	37.3%
2018	0.1402%		5,471,190		15,287,314	35.79%	47.1%
2019	0.1429%		(2,296,622)		16,691,029	(13.76%)	176.0%
2020	0.1453%		(2,406,079)		17,668,121	(13.62%)	174.7%
2021	0.1472%		(2,586,351)		17,896,264	(14.45%)	182.1%
2022	0.1471%		(3,102,423)		17,903,136	(17.33%)	174.7%

- (1) Information prior to 2017 is not available. The School District will continue to present information for years available until a full ten-year trend is compiled.
- (2) Amounts presented for each year were determined as of the School District's measurement date, which is the prior fiscal year-end.

Fiscal Year (3)	Contractually Required Contributions (4)	Contributions in Relation to the Contractually Required Contributions	Contribution Deficiency (Excess)	School District's Covered Payroll	Contributions as a Percentage of Covered Payroll
2016	\$ -	\$ -	\$ -	\$ 14,325,314	0.00%
2017	-	-	· -	15,287,314	0.00%
2018	-	-	-	16,691,029	0.00%
2019	-	-	-	17,668,121	0.00%
2020	-	-	-	17,896,264	0.00%
2021	-	-	-	17,903,136	0.00%
2022	-	-	-	18,489,729	0.00%

<sup>(3)</sup> The School District elected not to present information prior to 2016. The School District will continue to present information for years available until a full ten-year trend is compiled.

<sup>(4)</sup> STRS allocated the entire 14% employer contribution rate towards pension benefits.

# TALAWANDA SCHOOL DISTRICT, OHIO

Notes to Required Supplementary Information Year Ended June 30, 2022

# **Note A - Budgetary Process**

The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriation resolution, all of which are prepared on the budgetary basis of accounting. The certificate of estimated resources and the appropriations resolution are subject to amendment throughout the year with the legal restriction that appropriations cannot exceed estimated resources, as certified.

Tax Budget Prior to January 15, the Superintendent and Treasurer submit to the Board of Education a proposed operating budget for the fiscal year commencing the following July 1. The budget includes proposed expenditures and the means of financing for all funds. Public hearings are publicized and conducted to obtain taxpayers' comments. The express purpose of this budget document is to reflect the need for existing (or increased) tax rates. By no later than January 20, the Board-adopted budget is filed with the Butler County Budget Commission for rate determination.

Estimated Resources Prior to April 1, the Board of Education accepts, by formal resolution, the tax rates as determined by the County Budget Commission and receives the Commission's certificate of estimated resources, which states the projected revenue of each fund. Prior to June 30, the School District must revise its budget so that total contemplated expenditures from any fund during the ensuing year will not exceed the amount stated in the certificate of estimated resources. The revised budget then serves as the basis for the appropriation measure. On or about July 1, the certificate is amended to include any unencumbered cash balances from the preceding year. The certificate may be further amended during the year if projected increases or decreases in revenue are identified by the School District Treasurer. The amounts reported in the budgetary schedules reflect the amounts in the final amended certificate issued during the fiscal year.

Appropriations Upon receipt from the County Auditor of an amended certificate of estimated resources based on final assessed values and tax rates or a certificate saying no new certificate is necessary, the annual appropriation resolution must be legally enacted by the Board of Education at the fund level of expenditures, which is the legal level of budgetary control. Prior to the passage of the annual appropriation measure, the Board may pass a temporary appropriation measure to meet the ordinary expenses of the School District. The appropriation resolutions, by fund, must be within the estimated resources as certified by the County Budget Commission and the total of expenditures and encumbrances may not exceed the appropriation totals at the level of control. Any revisions that alter the total of any fund appropriation must be approved by the Board of Education. The Board may pass supplemental fund appropriations so long as the total appropriations by fund do not exceed the amounts set forth in the most recent certificate of estimated resources. The budget figures, which appear in the schedules of budgetary comparisons, represent the final appropriation amounts, including all supplemental appropriations. Formal budgetary integration is employed as a management control device during the year for all funds other than agency funds, consistent with statutory provisions. The Board passed supplemental appropriations during the fiscal year.

# TALAWANDA SCHOOL DISTRICT, OHIO

Notes to Required Supplementary Information - continued Year Ended June 30, 2022

# Note A - Budgetary Process - continued

Encumbrances As part of formal budgetary control, purchase orders, contracts, and other commitments for the expenditure of monies are recorded as the equivalent of expenditures on the non-GAAP budgetary basis in order to reserve that portion of the applicable appropriation and to determine and maintain legal compliance. On the GAAP basis, encumbrances outstanding at fiscal year-end are reported as an assignment of fund balance for subsequent-year expenditures for governmental funds.

Lapsing of Appropriations At the close of each fiscal year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriation. Encumbered appropriations are carried forward to the succeeding fiscal year and are not reappropriated.

While the School District is reporting financial position, results of operations, and changes in fund balances on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Non-GAAP Budgetary Basis) is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and GAAP basis are that:

Certain funds accounted for as separate funds internally with legally adopted budgets (budget basis) do not meet the definition of special revenue funds under GASB Statement No. 54 and were reported with the General Fund (GAAP basis).

Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).

Expenditures are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).

Encumbrances are treated as expenditures for all funds (budget basis) rather than as expenditures when liquidated (GAAP basis).

# TALAWANDA SCHOOL DISTRICT, OHIO

Notes to Required Supplementary Information - concluded Year Ended June 30, 2022

# Note A - Budgetary Process - concluded

The following table summarizes the adjustments necessary to reconcile the GAAP statements and the budgetary basis schedule:

	General
Net change in fund balance - GAAP Basis	\$ 749,703
Increase / (decrease):	
Due to inclusion of Uniform School Supply Fund	(89,205)
Due to inclusion of Public School Support Fund	(26,634)
Due to revenues	(460,830)
Due to expenditures	262,287
Due to other sources (uses)	(409,256)
Due to encumbrances	(148,639)
	(400 574)
Net change in fund balance - Budget Basis	\$ (122,574)

Required Supplementary Information Notes to Required Supplementary Information School Employees Retirement System of Ohio

#### Notes to Pension Information

#### Changes of Benefit Terms

For measurement period 2017, the COLA was changed from a fixed 3.00% to a COLA that is indexed to CPI-W not greater than 2.50% with a floor of 0.0% beginning January 1, 2018. In addition, with the authority granted to the Board under Ohio House Bill 49, the Board enacted a three-year COLA suspension for benefit recipients in calendar years 2018, 2019 and 2020.

For measurement period 2018, with the authority granted to the Board under Ohio Senate Bill 8, the Board enacted a three-year COLA delay for future benefit recipients commencing on or after April 1, 2018.

#### Changes of Assumptions

For measurement period 2016, the assumed rate of inflation was reduced from 3.25% to 3.00%, the payroll growth assumption was reduced from 4.00% to 3.50%, the assumed real wage growth was reduced from 0.75% to 0.50%, the rates of withdrawal, retirement, and disability were updated to reflect recent experience, and mortality among active members, service retirees and beneficiaries, and disabled members were updated.

For measurement period 2020, the assumed rate of inflation was reduced from 3.00% to 2.40%, the assumed real wage growth was increased from 0.50% to 0.85%, the cost-of-living adjustments were reduced from 2.50% to 2.00%, the discount rate was reduced from 7.50% to 7.00%, the rates of withdrawal, compensation, participation, spouse coverage assumption, retirement, and disability were updated to reflect recent experience, and mortality among active members, service retirees and beneficiaries and disabled members were updated.

#### Notes to OPEB Information

#### Changes of Benefit Terms

None noted.

#### Changes of Assumptions

For measurement period 2016, the assumed rate of inflation was reduced from 3.25% to 3.00%, the payroll growth assumption was reduced from 4.00% to 3.50%, the assumed real wage growth was reduced from 0.75% to 0.50%, the rates of withdrawal, retirement, and disability were updated to reflect recent experience, and mortality among active members, service retirees and beneficiaries, and disabled members were updated.

For measurement period 2020, the assumed rate of inflation was reduced from 3.00% to 2.40%, the assumed real wage growth was increased from 0.50% to 0.85%, the cost-of-living adjustments were reduced from 2.50% to 2.00%, the discount rate was reduced from 7.50% to 7.00%, the rates of withdrawal, compensation, participation, spouse coverage assumption, retirement, and disability were updated to reflect recent experience, and mortality among active members, service retirees and beneficiaries and disabled members were updated.

Required Supplementary Information Notes to Required Supplementary Information State Teachers Retirement System of Ohio

#### Notes to Pension Information

#### Changes of Benefit Terms

For measurement period 2017, the COLA was reduced to zero.

#### Changes of Assumptions

For the measurement period 2017, changes in assumptions were made based upon an updated experience study that was completed for the five-year period ended June 30, 2016. Significant changes included a reduction of the discount rate from 7.75% to 7.45%, the inflation assumption was lowered from 2.75% to 2.50%, the payroll growth assumption was lowered to 3.00%, and total salary increases rate was lowered by decreasing the merit component of the individual salary increases, in addition to a decrease of 0.25% due to lower inflation. The health and disabled mortality assumptions were updated to the RP-2014 mortality tables with generational improvement scale MP-2016. Rates of retirement, termination and disability were modified to better reflect anticipated future experience.

For measurement period 2021, the discount rate was adjusted to 7.00% from 7.45%.

#### Notes to OPEB Information

#### Changes of Benefit Terms

For the measurement period 2017, the subsidy multiplier for non-Medicare benefit recipients was reduced from 2.1% to 1.9% per year of service. Medicare Part B premium reimbursements were discontinued for certain survivors and beneficiaries and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 1, 2019.

For the measurement period 2018, the subsidy multiplier for non-Medicare benefit recipients was increased from 1.9% to 1.944% per year of service effective January 1, 2019. The non-Medicare frozen subsidy base premium was increased effective January 1, 2019 and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 1, 2020.

For the measurement period 2019, there was no change to the claims cost process. Claims curves were trended to the fiscal year ending June 30, 2020 to reflect the current price renewals. The non-Medicare subsidy percentage was increased effective January 1, 2020 from 1.944% to 1.984% per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2020. The Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1% for the Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed to January 1, 2021.

For measurement year 2020, there was no change to the claims costs process. Claim curves were trended to the fiscal year ending June 30, 2021 to reflect the current price renewals. The non-Medicare subsidy percentage was increased effective January 1, 2021 from 1.984% to 2.055% per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2021. The Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1% for the AMA Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed indefinitely.

For measurement year 2021, the non-Medicare subsidy percentage was increased effective January 1, 2022 from 2.055% to 2.10%. The non-Medicare frozen subsidy base premium was increased effective January 1, 2022. The Medicare Part D subsidy was updated to reflect it is expected to be negative in CY2022. The Part B monthly reimbursement elimination date was postponed indefinitely.

Required Supplementary Information Notes to Required Supplementary Information State Teachers Retirement System of Ohio (continued)

#### Notes to OPEB Information (continued)

#### Changes of Assumptions

For measurement year 2017, the discount rate was increased from 3.26% to 4.13% based on the methodology defined under GASB Statement No. 74, *Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB)*, and the long-term expected rate of return was reduced from 7.75% to 7.45%. Valuation year per capita health care costs were updated, and the salary scale was modified. The percentage of future retirees electing each option was updated based on current data and the percentage of future disabled retirees and terminated vested participants electing health coverage were decreased. The assumed mortality, disability, retirement, withdrawal and future health care cost trends were modified along with the portion of rebated prescription drug costs.

For measurement year 2018, the discount rate was increased from the blended rate of 4.13% to the long-term expected rate of return of 7.45% based on the methodology defined under GASB Statement No. 74. Valuation year per capita health care costs were updated.

For measurement year 2021, the discount rate was adjusted to 7.00% from 7.45%.

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# TALAWANDA SCHOOL DISTRICT BUTLER COUNTY

# SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED JUNE 30, 2022

FEDERAL GRANTOR  Pass Through Grantor  Program / Cluster Title	Federal CFDA Number	Pass Through Entity Number	Total Federal Expenditures
U.S. DEPARTMENT OF AGRICULTURE			
Passed Through Ohio Department of Education			
Child Nutrition Cluster:			
Non-Cash Assistance (Food Distribution):	40.555	01.00	404 705
National School Lunch Program: Food Commodities	10.555	3L60	134,785
Cash Assistance: School Breakfast Program	10.553	3L70	180,275
National School Lunch Program	10.555	3L60	954,032
COVID-19 National School Lunch Program	10.555	3L60	55,015
Total Child Nutrition Cluster			1,324,107
Pandemic EBT Administrative Costs	10.649		3,063
Total U.S. Department of Agriculture			1,327,170
U.S. DEPARTMENT OF EDUCATION			
Passed Through Ohio Department of Education			
Title I Grants to Local Educational Agencies - FY21	84.010	3M00	54,906
Title I Grants to Local Educational Agencies - FY22	84.010	3M00	297,407
Title I-D Neglected Total Title I Grants	84.010	3M00	<u>19,710</u> 372,023
December 17 through Ohio Demontrary of Education			,
Passed Through Ohio Department of Education  Special Education Cluster (IDEA):			
Special Education Cluster (IDEA).  Special Education-Grants to States (IDEA Part B) - 2021	84.027	3M20	88,223
Special Education-Grants to States (IDEA Part B) - 2022	84.027	3M20	495,662
Special Education-Preschool Grants (IDEA Preschool)	84.173	3C50	18,807
COVID-19 ARP IDEA Part B	84.027X	H027X210111	100,557
COVID-19 ARP IDEA Preschool	84.173X	H173X210119	2,987
Total Special Education Cluster			706,236
Passed Through Butler County Educational Service Center			
Title III Immigrant - 2021	84.365	3Y70	6,620
Title III Immigrant - 2022	84.365	3Y70	7,466
Passed Through Ohio Department of Education	84.367	3Y60	2 200
Title II-A Supporting Effective Instruction - 2021 Title II-A Supporting Effective Instruction - 2022	84.367	3Y60	2,309 84,086
This if A capporting Encourse instruction 2022	01.007	0100	86,395
Passed Through Ohio Department of Education			
Title IV-A Student Support and Academic Enrichment - 2022	84.424	3HI0	7,963 7,963
			.,,,,,
Passed Through Ohio Department of Education	04 4050	C40ED04000E	45 400
COVID-19 Elementary and Secondary School Emergency Relief Fund COVID-19 ESSER II	84.425D 84.425D	S425D210035 S425D210035	15,128 593,010
COVID-19 ESSER III	84.425U	0 <del>7</del> 2002 10000	399,957
Total Education Stabilization Fund	3 <u>-</u> 3 <b></b>		1,008,095
Total U.S. Department of Education			2,188,178
Total Federal Awards Expenditures			\$3,515,348

# TALAWANDA SCHOOL DISTRICT BUTLER COUNTY

# NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS 2 CFR 200.510(b)(6) FOR THE YEAR ENDED JUNE 30, 2022

#### **NOTE A - BASIS OF PRESENTATION**

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of the Talawanda School District (the School District) under programs of the federal government for the year ended June 30, 2022. The information on this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the School District, it is not intended to and does not present the financial position, changes in net position, or cash flows of the School District.

#### NOTE B - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in Uniform Guidance wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement.

#### NOTE C - INDIRECT COST RATE

The School District has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

#### **NOTE D - CHILD NUTRITION CLUSTER**

The School District commingles cash receipts from the U.S. Department of Agriculture with similar State grants. When reporting expenditures on this Schedule, the District assumes it expends federal monies first.

#### **NOTE E - FOOD DONATION PROGRAM**

The School District reports commodities consumed on the Schedule at the entitlement value. The School District allocated donated food commodities to the respective program that benefitted from the use of those donated food commodities.

#### **NOTE F - MATCHING REQUIREMENTS**

Certain Federal programs require the School District to contribute non-Federal funds (matching funds) to support the Federally-funded programs. The School District has met its matching requirements. The Schedule does not include the expenditure of non-Federal matching funds.



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# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Talawanda School District Butler County 131 West Chestnut Street Oxford, Ohio 45056

To the Board of Education:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Talawanda School District, Butler County, (the School District) as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements and have issued our report thereon dated February 27, 2023.

#### Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the School District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the School District's internal control. Accordingly, we do not express an opinion on the effectiveness of the School District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the School District's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Talawanda School District
Butler County
Independent Auditor's Report on Internal Control Over
Financial Reporting and on Compliance and Other Matters
Required by Government Auditing Standards
Page 2

# Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the School District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Keith Faber Auditor of State Columbus, Ohio

February 27, 2023



88 East Broad Street Columbus, Ohio 43215 ContactUs@ohioauditor.gov (800) 282-0370

# INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO THE MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Talawanda School District Butler County 131 West Chestnut Street Oxford, Ohio 45056

To the Board of Education:

# Report on Compliance for the Major Federal Program

#### Opinion on the Major Federal Program

We have audited Talawanda School District's, Butler County, (School District) compliance with the types of compliance requirements identified as subject to audit in the U.S. Office of Management and Budget (OMB) *Compliance Supplement* that could have a direct and material effect on Talawanda School District's major federal program for the year ended June 30, 2022. Talawanda School District's major federal program is identified in the *Summary of Auditor's Results* section of the accompanying schedule of findings.

In our opinion, Talawanda School District complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended June 30, 2022.

#### Basis for Opinion on the Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the *Auditor's Responsibilities for the Audit of Compliance* section of our report.

We are required to be independent of the School District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for the major federal program. Our audit does not provide a legal determination of the School District's compliance with the compliance requirements referred to above.

#### Responsibilities of Management for Compliance

The School District's Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the School District's federal programs.

Talawanda School District
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Independent Auditor's Report on Compliance with Requirements
Applicable to the Major Federal Program and on Internal Control Over Compliance
Required by the Uniform Guidance
Page 2

# Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the School District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the School District's compliance with the requirements of the major federal program as a whole.

In performing an audit in accordance with GAAS, Government Auditing Standards, and the Uniform Guidance, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material noncompliance, whether due to fraud or error, and design
  and perform audit procedures responsive to those risks. Such procedures include examining, on a
  test basis, evidence regarding the School District's compliance with the compliance requirements
  referred to above and performing such other procedures as we considered necessary in the
  circumstances.
- obtain an understanding of the School District's internal control over compliance relevant to the
  audit in order to design audit procedures that are appropriate in the circumstances and to test and
  report on internal control over compliance in accordance with the Uniform Guidance, but not for the
  purpose of expressing an opinion on the effectiveness of the School District's internal control over
  compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

# **Report on Internal Control Over Compliance**

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the *Auditor's Responsibilities for the Audit of Compliance* section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Talawanda School District
Butler County
Independent Auditor's Report on Compliance with Requirements
Applicable to the Major Federal Program and on Internal Control Over Compliance
Required by the Uniform Guidance
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Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of this testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Keith Faber Auditor of State Columbus, Ohio

February 27, 2023

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# TALAWANDA SCHOOL DISTRICT BUTLER COUNTY

# SCHEDULE OF FINDINGS 2 CFR § 200.515 JUNE 30, 2022

# 1. SUMMARY OF AUDITOR'S RESULTS

(d)(1)(i)	Type of Financial Statement Opinion	Unmodified	
(d)(1)(ii)	Were there any material weaknesses in internal control reported at the financial statement level (GAGAS)?	No	
(d)(1)(ii)	Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No	
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	No	
(d)(1)(iv)	Were there any material weaknesses in internal control reported for major federal programs?	No	
(d)(1)(iv)	Were there any significant deficiencies in internal control reported for major federal programs?	No	
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unmodified	
(d)(1)(vi)	Are there any reportable findings under 2 CFR § 200.516(a)?	No	
(d)(1)(vii)	Major Programs (list):	AL# 84.425 D and 84.425U Educational Stabilization Fund	
(d)(1)(viii)	Dollar Threshold: Type A\B Programs	Type A: > \$ 750,000 Type B: all others	
(d)(1)(ix)	Low Risk Auditee under 2 CFR § 200.520?	Yes	

# 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

None.

3.	FINDINGS	AND QUESTIONED	COSTS FOR FEDERAL AWARDS

None.



# **BUTLER COUNTY**

#### **AUDITOR OF STATE OF OHIO CERTIFICATION**

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 3/14/2023

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